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Risk-Based Framework (RBF) for a UK pan-European Supergrid

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Title: Risk-based framework (RBF) for a UK Pan-European Supergrid

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1 Abstract

2 Interconnected electricity networks, or Supergrids, are considered as a possible solution to 3 tackle challenges associated with near and far-future supply of electricity. These include, but 4 are not limited to, reducing Green House Gas emissions and reliance on non-renewable fossil 5 fuels. Supergrids can help to tackle these challenges, for example, by providing a reliable 6 interconnection platform for wider application (and development) of renewable technologies. 7 However, there is a range of risks and uncertainties associated with selecting appropriate 8 interconnections. Heretofore these have been a hindrance to developing interconnections and 9 therefore a Risk-Based Framework (RBF) which addresses these risks and uncertainties could 10 encourage the wider uptake of Supergrids.

11 This paper presents for the first time such a robust framework. The RBF comprises of four stages; (1) initial screening for selecting candidate countries, (2) risk identification, (3) risk 12 13 semi-quantification and (4) risk quantification. In stage 4 the uncertainties associated with the 14 identified risks are quantified using a cost-risk model under uncertainty based on a whole life 15 appraisal approach. The usefulness of the approach, demonstrated using the UK as a case 16 study, showed that greatest cost risks are associated with (a) regulatory framework, and (b) 17 changes in energy policy. The most desirable interconnection option for the UK was 18 identified as France.

19 Keywords

20 Interconnections; Risk assessment; Quantitative risk analysis; Trading electricity; Supergrid;

21 Whole Life Appraisal.

22 Abbreviations

23 DP **Dynamic Positioning** 24 Ee **Interconnection Capacities** 25 High-Voltage Direct Current HVDC 26 NPV Net Present Value 27 RBF **Risk-Based Framework** 28 **Renewable Electricity** RE 29 Social, Technical, Economic, Environmental and Political STEEP 30 PERT Program Evaluation and Review Technique 31 Profitability Index PI 32 **PPPs Public Private Partnerships** 33 P80 80th percentile 34 Whole Life Appraisal WLA

1 **1. Introduction**

2 Renewable energy is seen as a viable means of helping to tackle the global challenges of 3 climate change whilst meeting a significant part of global energy demands (MacKay, 2009; Jacobson and Delucchi, 2011; WWF, 2011; DNV, 2014). However, in order to realise the full 4 5 potential of these geographically dispersed and intermittent renewable energy supply resources it is necessary to provide a means of connection. An interconnected electricity 6 7 network, utilising high capacity long transmission lines, is technologically feasible and can be 8 economically competitive (Chatzivasileiadis et al., 2013; DNV, 2014). Such a system, known 9 as Supergrid, is currently being developed in Europe, and will be capable of transmitting 10 power from renewable sources using a High Voltage Direct Current (HVDC) grid across the 11 European continent and beyond.

12 Interconnections through this Supergrid are expected to provide a solution to many of the 13 challenges associated with renewables. These include, for example, their intermittency, 14 variability and cyclic nature (Chatzivasileiadis et al., 2013; Elliott, 2013; Edmunds et al., 15 2014; Pöyry, 2016). In addition a Supergrid can improve security of energy supply issues 16 through provisioning of multiple supply pathways that connect countries across different time 17 zones with different (yet complimentary) electricity generating profiles, consumption 18 demands and patterns (Van Hertem and Ghandhari, 2010; Hirschhausen, 2012; Torriti, 2014; 19 Pöyry, 2016).

20 However, there are a number of social and political barriers for the implementation of a 21 Supergrid (Jacobson and Delucchi, 2011; Tobiasson and Jamasb, 2016). Not least, the 22 decision-making process required for their implementation is often a protracted procedure. 23 For example, lengthy negotiations between France and Spain were initiated in 1980 but the 24 interconnection only started operating 35 years later (Tobiasson and Jamasb, 2016). Part of 25 the reason is related to uncertainties associated with: changes in energy policy within 26 countries concerned; availability of spare electricity; security of supply issues; comparatively 27 lengthy construction periods and unsubstantiated predicted life-times for the physical 28 interconnections (Great Britain Parliament, 2011a; Pöyry, 2016).

A crucial early-stage decision regarding the development of interconnections is identifying the most appropriate country(ies) and region(s) with which to make an interconnection(s). A proven means of facilitating similar decisions in other industries is through utilising an

appropriate risk assessment process that enables early-stage risk identification, better
understanding, and mitigation for potential impacts before they occur (Flyvbjerg *et al.*, 2003;
Read and Rizkalla, 2015). Within this context a common language and shared understanding
between all engaging countries can help resolve disputes and shape common priorities
(Tobiasson and Jamasb, 2016). However, such a Risk-Based Framework (RBF) to facilitate
decision-makers is yet to be developed to encourage the uptake of Supergrids.

To address this, the goals of this paper are to describe a robust RBF for selecting the most appropriate country(ies) with which to make grid interconnections and to describe its use via a case study. Even though the need for such an RBF has been identified, this paper presents for the first time the development, application and components of the RBF and is therefore a major contribution to the existing literature (Great Britain Parliament, 2011b; Great Britain Parliament, 2011a; Pöyry, 2016; Tobiasson and Jamasb, 2016).

13 The RBF includes the identification, assessment, and quantification of uncertainties and 14 whole life cost risks associated with electricity interconnections. Lifetime uncertainties and 15 risks are incorporated, for the first time, within the newly developed risk cost-risk model 16 under uncertainty. Therein, a quantitative risk analysis technique is utilised to compare 17 candidate countries by incorporating the likelihood of the occurrence of identified risks and 18 uncertainties together with their impacts associated with the construction and maintenance of 19 interconnections. Lack of sufficient data can be one of the main reasons for not adopting a 20 robust RBF. This paper shows how expert opinion can be utilised to fulfil such a shortfall. 21 The successful implementation of the RBF in this paper, described through a case study, it is 22 anticipated will encourage the development of interconnections and thereby maximise the 23 utilisation of global renewable energy resources.

24 The major findings of the research described here are:

The proposed RBF provides a rigorous means of quantifying risks and uncertainties associated with making energy interconnections. Data scarcity can be successfully addressed using a robust process which incorporates expert opinion.

The greatest cost risks for the UK are associated with (a) regulatory framework, and (b) changes in energy policy. The most desirable interconnection option for the UK is with France.

1 2. Literature review: Risk assessment and its implication for

2 interconnections

Methodologies for addressing and dealing with risk and uncertainties have been utilised for 3 4 over 40 years. For example, Salter (1973) described a probabilistic forecasting methodology 5 in which stochastic data and subjective probability estimates were used to achieve a 6 probabilistically stated forecast of the USA's electricity consumption in the year 2000. Since 7 then, similar analyses have been used to allocate probabilities to uncertainties regarding 8 future energy supply/demand and the impact of climate change on energy supply among 9 other things (see for example Song et al. (2013), Maleki et al. (2016), Kearns et al. (2012) 10 and Hamlet et al. (2010)).

The literature is less well developed with respect to the risks and uncertainties of interconnections. Whilst economists such as Parail (2010) have introduced probabilistic methodologies to address economic uncertainty associated with electricity trading by way of interconnections, this work was not extended to uncertainties associated with the social, technical, environmental and political aspect of developing and operating interconnections. A recent study by Pöyry (2016) explores the costs and benefits of potential interconnections for the UK and describes some of the associated risks but without any further analysis.

18 Understanding the construction and maintenance risks of an interconnection requires 19 comprehending their causes, likelihoods and consequences of occurrence to adopt appropriate 20 mitigation measures. In conventional risk assessment these are typically considered as part of 21 a framework which consists of three main processes, namely (BSI, 2010; Jutte, 2012; Bozek 22 *et al.*, 2015):

- 23 1. risk identification;
- 24 2. semi-quantification; and
- 25 3. quantification.

Risk identification is the process of finding, recognising and recording risks whilst semiquantification and quantification stages are to do with determining the consequences and likelihood of occurrence for identified risk events (BSI, 2010; Pritchard, 2014). Quantitative analysis is used to apportion values to consequences and their probabilities and thereby provide a quantified level of risk (BSI, 2010; Pawar *et al.*, 2013; Pritchard, 2014). In the case of interconnections, the identified risks are directly related to, or influenced by, project complexity, construction time (up to 10 years for some seabed interconnections), duration of asset use (40 years or more), and the involvement of various industries and stakeholders (Chatzivasileiadis *et al.*, 2013). Allied to these, an interconnection project is notoriously risky because (at least) two countries, each with their own local priorities, conditions and policies, are involved.

7 A major challenge of carrying out risk assessment within this field, which can significantly 8 reduce the cost of projects, is obtaining reliable information (IRG, 2013). This includes 9 identifying a range of risks and thereafter assessing their likelihood of occurrence and 10 ultimately impact. This is not straightforward when interconnection construction projects are 11 essentially one-off enterprises (Eskandari Torbaghan et al., 2015). In such cases knowledge 12 obtained from a diverse range of experts in the field, who are well versed in terms of 13 experience, judgement and application including rules-of-thumb can be usefully utilised 14 (Dikmen et al., 2007; Yildiz et al., 2014). Such an approach has been used in the research 15 described in this paper.

16 **3. Methodological Approach**

17 The developed RBF consists of 4 principal stages, summarised in Figure 1, and described18 below.

19

20 3.1 Stage 1: Initial screening

The screening stage was used to identify suitable and unsuitable candidate countries for interconnection. The procedure took into account the distance between countries in addition to Political, Economic, Environmental and Social factors. The outcome of this stage is shown for the UK case study application in Section 4.1.

25

26 3.2 Stage 2: Risk identification

This stage identifies the risks (and associated circumstances) that might affect the availability and security of interconnections and of trading electricity (BSI, 2010). The risks were identified from a review of the literature which was subsequently used to inform (and extract) expert opinion through questionnaires and one-to-one interviews. The outcome of this stage
 is shown for the UK case study application in Section 4.2.

3 **3.3** Stage 3: Risk Semi-quantification

Risk semi-quantification allows identified risks to be determined according to the common
definition of risk; *impacts* multiplied by *probabilities of occurrence*, for each risk in each
country (Chapman and Ward, 2004; BSI, 2010). Calculated exposures for all identified risks
are then combined to determine an overall risk level for each country.

8

9 The process includes mapping identified risks associated with activities to build and maintain 10 interconnections. To measure the level of risk herein expert opinion is used to estimate the 11 range of potential consequences that might arise from an event, situation or circumstance, 12 (e.g. a power cut) and their associated probability of occurrence. Integer rating scales for 13 impact and probability informed by expert opinion are used to produce a semi-quantified *risk* 14 *evaluation*. The outcome of this stage is shown for the case study in Section 4.2.

15

16 3.4 Stage 4: Risk Quantification

17 Risk Quantification develops a measure of the cost of risks and uncertainties associated with 18 a project, the so called project cost risk, using a combination of whole life appraisal (3.4.1) 19 and risk modelling (3.4.2), to identify the most appropriate country for making an 20 interconnection (Levander *et al.*, 2009; Flanagan, 2015). Project cost risk being primarily 21 caused by one (or both) of the following factors:

- 22 1. Uncertainties associated with future revenues and costs ;
- 23 2. Risks related to the construction and operational phases (which ultimately have impacts on24 both future revenue and cost steams)
- 25

The least risky country with which to make an interconnection is that with the minimum, sodetermined, cost risk.

- 28 *3.4.1.* Developing a cost model through Whole Life Appraisal (WLA)
- WLA is an economic tool which can be used to make an informed choice between variouscompeting options (in this case for comparing candidate countries for interconnection).
 - 7

| 1 | The requirements of the WLA for task at hand are (Flanagan and Jewell, 2008): | |
|----------|---|--|
| 2 | 1. Identification of an overall useful life (i.e. whole life) for the interconnections | |
| 3 | 2. Collection of <i>costs</i> and <i>revenues</i> associated with constructing, utilising and | |
| 4 | maintaining an interconnection | |
| 5 | 3. Consideration only of those costs and revenues which have a direct impact on the | |
| 6 | project itself. Thereby excluding for example employment generated through the | |
| 7 | construction of interconnections. | |
| 8 | 4. Consideration of time on the value of investment, this includes; | |
| 9 | a. The impact of inflation | |
| 10 11 | b. The opportunity cost of capital (i.e. by utilising a discount rate). | |
| 12 | The Net Present Value (NPV) methodology was chosen as the most appropriate tool to | |
| 13 | implement the WLA. | |
| 14 | 3.4.2 Developing a Cost-Risk Model | |
| 15 | Risks and uncertainties were accommodated in the RBF as follows: | |
| 16 | 1. Uncertainty with future cost estimation(s) identified by the literature together with a panel | |
| 17 | of experts | |
| 18 | 2. Construction and operational risks identified from the literature and further informed by an | |
| 19 | expert panel. | |
| 20 | | |
| 21 | The cost risk model so developed is given in Equation 1. | |
| 22 | $\widehat{NPV} = \widehat{C}_I + \sum_{i=1}^T \frac{\widehat{C}_{0i} - \widehat{R}_{Ai}}{(1+\hat{r})^i} $ (1) | |
| 23 | Where: | |
| 24 | \hat{C}_{I} = Investment cost risk (£) (see Equation 2) | |
| 25 | \hat{C}_{O} = Annual operational cost (£) (see Equation 3) | |
| 26 | $\widehat{R_A}$ = Annual revenue (£) (Equation 4) | |
| 27 | (^) signifies uncertainty (i.e. risks) | |
| 28 | $\hat{C}_{I} = \hat{C}_{C} + \hat{C}_{CT} - S + \sum_{j=1}^{N} (I_{j} \times P_{j}) $ (2) | |

| 1 | Where: |
|---|--------|
| 1 | where. |

2

 \hat{C}_{C} = Cable cost (£) [uncertainties associated with cable cost such as inflation rate and 3 4 currency exchange rate], \hat{C}_{CT} = Converter station cost (£) [i.e. High Voltage DC (HVDC) cables and DC-AC 5 convertor stations; an HVDC connection within an AC system requires two converter 6 7 stations] 8 S = savings equal to the equivalent cost of generating electricity [i.e. the savings accruing 9 from supplying electricity from other countries compared to the average cost of various electricity generation technologies for the recipient country] 10 I_i and P_i = impact and probability (respectively) of N identified construction risks, j 11 12 $\hat{\mathbf{C}}_{O} = \hat{\mathbf{C}}_{M} + \hat{\mathbf{C}}_{L} + \hat{\mathbf{C}}_{RE} + \sum_{n=1}^{K} (I_{n} \times P_{n})$ 13 (3) Where 14 15 \hat{C}_{M} = Annual maintenance cost, \hat{C}_L = Annual cost of losing power due to heating of the line 16 \hat{C}_{RE} = Cost of imported RE. 17 I_n and P_n = Impact and probability of K identified operational risks 18 19 $\widehat{R_A} = \widehat{R_{A1}} \times \widehat{r_{RG}}$ 20 21 (4) 22 Where 23 \hat{R}_{A1} = Revenue in the first year (i.e. 2030) 24 $\hat{\mathbf{r}}_{RG}$ = Annual revenue growth rate

Within Equation 1, cost uncertainties were represented as a range of possible cost values (i.e. impacts) with an associated likelihood of occurrence. The costs and their probabilities were determined from the literature and via consultation with the pool of experts and were modelled using statistical distributions, to accommodate the range of expert estimated values.

 \hat{R}_{A1} in Equation 4 is determined by the likely supply capacity (i.e. surplus energy availability) of the interconnection (E_e) and was determined using a *RE availability model* [for more information see Eskandari Torbaghan et al. (2014)]. The RE model is related to:

- i) the ability of the host country to sell spare renewable energy to the recipient
 country (after meeting its domestic demand);
- 3 ii) CO_2 related cost savings (e.g. through reduced carbon credit payments).

4 Construction and operational risks were quantified by three point-estimates, derived from
5 three defined scenarios; worst, most-likely and best case scenarios.

6 Triangular and binomial distributions were used to model all cost uncertainties, risks and
7 their likelihood (probability) respectively, except for the growth rate for which a normal
8 distribution was used.

9 **4.** Application of RBF to the UK

10 The RBF developed in Section 3.0 is demonstrated here via a case study which identifies the 11 most appropriate country (in terms of the minimum cost risk) for the UK with which to make 12 an interconnection.

13 **4.1 Stage 1: Initial screening**

Nine feasible candidate countries (Belgium, Denmark, France, Germany, Ireland,
Netherlands, Norway, Spain and Sweden) were identified by an initial screening exercise for
making interconnections with the UK (Eskandari Torbaghan *et al.*, 2015).

17 **4.2 Stage 2 and 3: Risk identification and Semi-quantification**

An initial extensive literature review, augmented by canvassing the opinion of a group of experts, through a series of structured interviews, identified 18 construction and 8 maintenance risks (Table 1) which could impact costs. In brief the process involved 20 experts, representing eight different European countries, with specialist skills and knowledge in electricity generation and distribution participated in the research.

The risks were subsequently semi-quantified, as described above and using a risk matrix (Figure 2) where the probability and cost impact values were determined by consulting with the panel of experts.

26 4.3 Stage 4: Risk Quantification

Within the risk quantification stage the probabilities and impacts of the identifiedconstruction and operational risks on the costs and benefits of an interconnection with the UK

1 were evaluated using the cost risk model incorporating the NPV method as described above. 2 The NPV for each interconnection was calculated according to Equation 1 for an assumed 40 3 year period of operation. Construction and operational costs adopted for the study are shown 4 in Tables 2 and 3. For the purposes of the risk quantification the triangular probability 5 distributions were determined by using within the Monte Carlo Simulation (MCS) the 6 minimum, maximum and most likely values obtained from the literature. N.B. The value of 7 S, Equation 2, is assumed to be £1400/kW, based on studies by Mott MacDonald (2011), 8 Kannan (2009) and Parsons Brinckerhoff (2011).

For the purposes of the case study values of 80th percentile (P80) E_e were used (Table 4) for the countries considered (i.e. the result of simulations for E_e shows that 80% of them produced values equal to or smaller than the value shown in the Table 4). Using these values of E_e the revenues were calculated by considering i) the revenue from selling the UK's spare RE to the candidate country and ii) value of CO₂ emission cost savings (i.e. saving the cost of CO₂ emission taxation from generating electricity rather than importing it).

As an example, the revenue component for Norway is presented in Table 5 which shows theminimum, most likely and maximum availability of RE.

The uncertainty associated with estimating revenue growth (i.e. Equation 4) is based on an
analysis by Nooij (2012) of the Norway-Netherland (NorNed) interconnection and assumes
an annual 2 % growth rate with a standard deviation of 1 %.

The discount rate used was an after-tax rate of interest that is expected to be earned on investments over the stated period. In this analysis a value of 9% was assumed for all countries based on work by Nooij (2011) for the NorNed interconnection. For the purpose of this case study the discount rate was not considered to be uncertain.

The distribution of Norway revenue growth rate is shown as an example in Figure 3, from which it may be seen that there is a 5 % likelihood of achieving a growth rate of less than 0.355% and a 5 % likelihood of achieving one over 3.645 %. This highlights the chance of an overestimation or underestimation of growth estimation for an interconnection project. Therefore any decision regarding building a new interconnection should be informed by this uncertainty and whether it is tolerable.

In order to ensure a sufficiently accurate output 10,000 MCS iterations were undertaken to
 generate a frequency distribution of possible NPVs for each interconnection. Following risk

analysis guidelines for the case study, the 80 percentile NPV (P80 NPV) was the chosen
 statistic with which to compare the possible interconnections (IRG, 2013; Oracle, 2009).

3 **5. Results**

4 **5.1** Single point estimations - NPV (risks excluded)

5 Table 6 shows the NPVs, calculated using the most likely values, when excluding identified 6 risks for each country concerned. The chance(s) of achieving an NPV equal to or greater (i.e. 7 closer to zero) than the NPV's shown was calculated by running MCS. It can be seen that of 8 the 9 candidate countries, only 5 have negative NPVs (i.e. the benefits are greater than the 9 costs). An NPV score for the Netherlands could not be calculated as the projected 'spare' RE 10 was not sufficient to consider an interconnection for this country (see Eskandari Torbaghan et 11 al., 2014). In contrast France was found to have the highest NPV (with a 70% probability of 12 achieving it), whilst Spain had the lowest (with only a 53% probability of achieving it).

13 When considering NPV (with risks excluded) the results suggest that France is the 14 preferential country for the UK to make an interconnection with whilst Spain is the least 15 preferred. Some of the reasoning for this is related to the proximity of France to the UK 16 resulting in low construction costs (Table 6). In addition the interconnection capacity 17 between the two countries is projected to be high (i.e. 4000 MW), because of France's high 18 projected spare RE, and the price of exported electricity is low. Conversely the comparatively 19 large distance (Table 6) and expanse of ocean between Spain and the UK is a major factor in 20 a connection between the two resulting in highest investment costs ($\pounds 2.6b$) and a relatively 21 low NPV.

The probabilities of achieving (as a minimum requirement) these initial NPV estimates are relatively low, for all countries. This demonstrates the uncertainties inherent in using a single-point cost estimation to appraise an interconnection project. This is one of the main reasons behind existing protracted decision-making processes.

26 **5.2** NPV (risks included)

The P80 NPVs values when including identified risks and uncertainties associated with cost and revenue estimations for the 9 candidate countries are presented in Table 7. When comparing Tables 7 and 6 it can be seen that the hierarchy has remained relatively unchanged with the exception that Ireland is now placed above Denmark. P80 NPVs have however worsened (i.e. NPV values are higher), not least for interconnection(s) between the UK and
 France and UK and Germany (increasing by 30% and 25% respectively).

The higher position of Ireland with respect to Denmark is because of the lower risks impacts associated with an interconnection between Ireland and the UK, than between the UK and Denmark. The lower risks of a UK – Ireland interconnection are also to do with the comparatively short distance between Ireland and the UK, and broadly similar energy and distributing systems (physically and politically). Accordingly, an interconnection between Ireland and the UK was found to have low risk scores associated with identified electricity price and energy policy related risks.

10

11 Figure 4 shows the 80 percentile NPVs of the candidate countries. The bars on the figure 12 represent the range of possible NPVs between the 5 and 95 percentile values. For instance the 13 range of NPVs for France is -£31 to £3 billion (Figure 5). Spain and Germany have the 14 greatest range of NPVs of approximately £50 billion between their 5 percentile NPVs and 15 their 95 percentile NPVs reveals the high level of uncertainties associated with those two 16 countries. The large range of possible NPVs for Spain and Germany respectively 17 demonstrates the high level of uncertainty associated with the two countries and is in part to 18 do with the large distance between the countries and the UK. Supplementary material in form 19 of an Excel file is provided in Appendix A.

20

21 **5.3 Profitability Index (PI)**

For the case study, the Profitability index (PI) was calculated to take into account the possible capital limitation for developing a new interconnection (since more costly projects are likely to have larger NPVs).

25 The profitability index was defined as:

$$PI = \frac{NPV_{[P80]}}{C}$$

26

27 Where (*units in italics*):

28 $NPV_{[P80]} = 80$ percentile NPV (£)

(5)

1 C_I = Investment cost (£)

2 The calculated PIs are presented in Table 8.

3 Comparing Tables 6 and 8 it can be seen that the hierarchy has remained relatively 4 unchanged with the exception that Germany is fifth (moving from second place in Table 6). 5 This is due to the added consideration of the high investment cost (£1.717 billion) associated 6 with the interconnection between the UK and Germany caused by the comparatively large 7 distance between the two countries (Table 6).

8 The PI index for the France is the highest amongst the 9 candidate countries considered and
9 shows that the interconnection could generate £12 for every pound invested.

10 **5.4 Sensitivity analysis**

In order to test the robustness of this approach, a sensitivity analyses was conducted to identify parameters that most influenced calculated NPVs, and therefore those which will require additional scrutiny.

The sensitivity analyses revealed the 1st Year Revenue and the Cost of Imported RE to be the 14 15 most dominant contributors to the calculated NPVs for all candidate countries. This is due to 16 the fact that yearly revenues are highly dependent on first year revenue and are a function of 17 the growth rate. The cost of imported RE is one of the main components of the cost model 18 with direct impact on the calculated NPVs. The other relative influences of the other 8 19 parameters on NPV vary according to the country considered, but they are related to the cost 20 of maintenance and growth rate. An example for France in the form of a Tornado graph is 21 shown in Figure 6.

Management efforts such as the development and adaptation of revenue and cost models which include various risks and uncertainties could be utilised to ensure that the 1st Year Revenue and the Cost of Imported RE will not jeopardise the viability of an interconnection.

1 6. Concluding Discussion

The literature review presented within this paper set the context for the need for a Risk-Based Framework to identify the least risky region or country with which to make an electricity interconnection. As such this paper set forward a robust methodological process by which this could be developed. The underpinning methodology consisted of:

6 (1) an initial screening process to identify countries to be excluded from further analysis,

7 (2) a risk identification process, utilising expert opinion, to identify uncertainties associated
8 with both building interconnections and importing electricity,

9 (3) a risk semi-quantification stage which consisted of determining consequences and10 probabilities of occurrence to define a level of risk, and

(4) a risk quantification stage to forecast the risk contingencies for capital expenditure andoperational excellence.

13 Once developed and in order to demonstrate the methodology fully, the RBF was applied to 14 the UK as an example case study. After initial screening in Stage 1 the case study considered 15 9 potential candidate countries and after final processing in Stage 4 it was shown that the 16 country with the highest NPV_[P80] was France. Therefore France was identified as the best 17 countries for the UK to make interconnections with, when considering NPV, PI and the 18 associated probabilities. Additionally France was shown to be the preferred option as an 19 interconnection between the UK and France has a relatively low capital cost forecast, a lower 20 risk in general and there is relatively large availability of RE. The findings for France are 21 consistent with the past and current UK policy as the UK's first interconnection to be built 22 was with France and there are on-going discussions about building a second. An 23 interconnection with Germany has also been recognised in this paper as potentially attractive, 24 although with high capital costs. Indeed Germany has already been recognised as a potential 25 option by the UK government, albeit without any apparent numerical evidence. Whilst the 26 cost-risks associated with the large distance between German and the UK are relatively high, 27 these are offset by Germany's very large projected supply of RE. Spain is ranked as the least 28 preferred country mainly because of the large distance between it and the UK which result in 29 relatively high capital costs and associated risks.

1 The results of the sensitivity analysis emphasises the importance of interconnection revenue 2 estimation, and in particular the component of the benefit associated with selling spare RE, as 3 it was found to have the highest impact on the distribution of NPVs. The estimation of the 4 accrued benefits of selling electricity has a high level of uncertainty as the analysis considers 5 RE availability and price over a 40 year time horizon. This aspect was addressed by 6 generating and including various plausible energy scenarios to estimate RE availability 7 reported. Future development of a modified and updated energy scenario projection model 8 for the involved countries is desirable.

9 As far as the risk quantification process is concerned, a whole life appraisal (WLA) approach 10 has been shown to work effectively when utilised within an MCS. The developed RBF has 11 demonstrated the inherent need for such an approach and highlighted the benefits that can be 12 reaped in terms of informed decision-making. The developed methodology can be used to 13 encourage building new interconnections and can be used by any country, public or private 14 organisation. This becomes readily apparent when it is being used to identify the highest and 15 lowest NPVs, as an indicator for whole life economic benefit associated with construction 16 and operation.

17 The RBF should be considered as a precursor within any risk analysis project and should be18 applied occur in the initial stages of any interconnection works.

19 One significant barrier to be overcome when adopting the proposed RBF is the availability of 20 appropriate data for risk identification and for estimating the associated risk impacts and 21 probabilities. A well-tried method of tackling this issue, as used in this paper, is to make use 22 of expert opinion. The results of the analysis obtained however will ultimately depend upon 23 the range and quality of the experts considered. Moreover it is important, where possible, 24 when using experts' opinion to mitigate any possible bias. To this end, in this study a pool of 25 20 experts was drawn from across Europe, from both industry and academia, their opinions 26 were recorded via targeted questionnaires and in-depth one-to-one interviews. This produced 27 a well-balanced response making use of knowledge from experts who are well versed in 28 terms of experience in electricity generation and distribution. However it is recognised also 29 that the process of consultation could be improved further to help avoid any unintentional 30 bias by involvement of a wider range of experts and other interview techniques, such as brain 31 storming sessions, risk review meetings during workshops and/or Delphi technique(s).

1 Where possible the preliminary results should be verified against historical data in order to 2 consider the relative weights (i.e. importance to stakeholder groups) of the identified risks 3 (rather than identical weightages as considered here), allowing for more weighting to be 4 placed against key identified risks.

5 In general, a fundamental impediment that acts as a significant barrier for the development of 6 interconnections is changing government energy policy. Interviews with experts revealed that 7 this is a major reason for the current protracted procedures for governmental approvals and 8 can be avoided (in part) through improved engagement with the private sectors. This can be 9 achieved through mechanisms such as public private partnerships (PPPs) in order to facilitate 10 both the procedure and by providing knowhow to help reduce some of the risks that occur 11 when considering the public (or private sector) alone. The procedure developed herein can 12 also help with this process by identifying the causes of significant risks (e.g. the pressure of 13 public opinion) leading to appropriate mitigation measures (e.g. raising public awareness).

The current trend for developing renewables can also help address the second major uncertainty found in this research, which related to the availability of tradable renewable electricity. This is also related to and affected by energy policy. Engagement of the private sector could also help here and may enhance the development of interconnections to provide a larger market for renewables.

19 The proposed RBF should also be utilised to model interdependencies and consequential 20 impact of risks associated with construction and operational phases. Further, special attention 21 should be given to develop the model to take into account highly disruptive risks (i.e. those 22 with low likelihood and high impact), such as catastrophic failure, terrorist attacks and 23 political instability of energy producing countries.

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