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DOI:

[10.1021/acs.est.2c05990](https://doi.org/10.1021/acs.est.2c05990)

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*Document Version*

Peer reviewed version

*Citation for published version (Harvard):*

Zhang, H, Zhang, W, Lu, Y, Wang, Y, Shan, Y, Ping, L, Li, H, Lee, LC, Wang, T, Liang, C, Jiang, H & Cao, D 2023, 'Worsening Carbon Inequality Embodied in Trade within China', *Environmental Science and Technology*, vol. 57, no. 2, pp. 863-873. <https://doi.org/10.1021/acs.est.2c05990>

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# Worsening carbon inequality embodied in trade within China

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## Abstract:

The mismatch between trade-embodied economic benefits and CO<sub>2</sub> emissions causes carbon inequality, which is seldom analysed from intra-country level, especially across a long-term period. This study applied an environmentally extended multi-regional input-output model to trace this mismatch and measure the carbon inequality quantitatively within China during 2007-2017. The results show that during the past decade, China's national carbon inequality was continuously worsening with carbon Gini coefficients rising regardless of production- (0.21-0.30) or consumption-based (0.12-0.18) accounting. The regional carbon inequality was deteriorating, where less developed provinces with 20% of total value-added emitted 32.9% of total CO<sub>2</sub> emissions in 2007, while this figure rose to 42.6% in 2017. The eastern provinces (Jiangsu and Shanghai) had entered into net economic and carbon beneficiaries keeping high trade advantages, by contrast the northwest provinces (Ningxia and Xinjiang) were trapped in a lose-lose situation with trade benefits declined 68%. The southwest provinces (Yunnan and Guangxi) shifted from being net carbon & value-added exporters to net importers, stepping into the earlier development mode of eastern provinces. This hidden and exacerbated carbon inequality calls for regional-specific measures to avoid the dilemma of economic development and CO<sub>2</sub> mitigation, which also gives a good reminder for the rising economies, like India.

**Keywords:** Trade-embodied CO<sub>2</sub> emissions; Value-added; Multi-regional input-output analysis; Carbon inequality; Gini

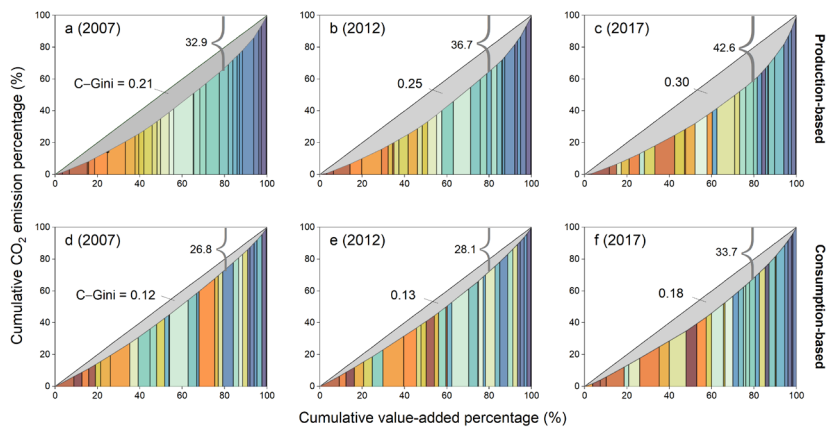
29 coefficient; Emission terms of trade

30 **Synopsis:** Minimal research reveals the carbon inequality based on trade-embodied CO<sub>2</sub> and value-added, especially from  
31 a long-term period. This study reports a continuously worsening carbon inequality embodied in trade within China during  
32 2007-2017 with mitigation suggestions.

33

34

### Table of Contents (TOC)



35

## 36 1. Introduction

37 The good living standard of developed countries comes at the expense of large CO<sub>2</sub> emissions produced in less affluent,  
38 developing countries<sup>1, 2, 3, 4, 5, 6</sup>. A similar phenomenon also happens among regions within a country, especially in China,  
39 which is a vast country with great regional variations in economic development, resource endowments, population and  
40 lifestyle<sup>7,8</sup>. To accelerate the economic growth in less developed western China, the Western Development Strategy was  
41 launched by the Chinese government in 2000, with a large investment in infrastructure, natural resources exploitation and  
42 industry transfer (mainly energy-intensive industries) from the East<sup>9</sup>. As a result, the Gross Domestic Product (GDP) of  
43 12 provinces in the west region had indeed increased 12.7 times between 1999 and 2019, with an average economic  
44 growth of 10.9% annually, higher than the national level of 8.9%<sup>10</sup>. However, the development of energy-intensive  
45 industries (i.e., coal power plants, cement, coal chemicals) in west provinces brought not only economic benefits but also  
46 lead to huge CO<sub>2</sub> emissions locally<sup>11</sup>. What's worse, the transferred industries from the eastern provinces with stringent  
47 low carbon and energy-saving policies may release more CO<sub>2</sub> after moving to the west with lenient regulations, leading  
48 to an extra increase in CO<sub>2</sub> emission on the national scale<sup>12</sup>. Thus through trade within China, affluent East China imports  
49 the low value-added but high carbon-intensive products from less developed Middle and West China, and exports the high  
50 value-added but low carbon-intensive products in reverse, which leads to unbalanced CO<sub>2</sub> emissions and value-added  
51 transfer in the trade process and triggers the regional/provincial carbon inequality<sup>7, 13, 14, 15</sup>.

52 Carbon inequality was previously neglected by China's local governments as no strict regulations were implemented

53 on the carbon issue. However, after signing the Paris Agreement in 2015, the responsibility of carbon embodied in trade  
54 attracted more attention<sup>16</sup>. Especially, in 2020, China pledged to reach peak carbon dioxide emissions by 2030 and achieve  
55 carbon neutrality (net-zero emissions) by 2060. Later on, China committed to reducing the carbon intensity of its economy  
56 [i.e., CO<sub>2</sub> emissions per unit of gross domestic product (GDP)] by 65% from 2005 levels and to generating about 25% of  
57 its primary energy from non-fossil sources by 2030<sup>17</sup>. Facing stricter carbon mitigation pressure, provinces may complain  
58 that part of the territorial CO<sub>2</sub> emissions was caused by other provinces' consumption through trade and should not be  
59 responsible for that part of emissions. For example, 52 percent of CO<sub>2</sub> emissions caused by Beijing's consumption are  
60 outsourced by other provinces<sup>8</sup>. Thus policies regarding CO<sub>2</sub> emissions embodied in trade become quite essential to avoid  
61 the dilemma of economic growth and CO<sub>2</sub> mitigation, especially for the less developed western provinces <sup>18</sup>.

62 To tackle the carbon inequality embodied in trade, consumption-based instead of production-based CO<sub>2</sub> emission  
63 counting was advocated by scholars <sup>19, 20, 21</sup>. As final demands (consumption included) are the real drivers for producing  
64 high carbon-intensive products, consumers should be responsible for the CO<sub>2</sub> emissions during production. Thus, the  
65 carbon inequality issue should be analyzed based on a consumption perspective. Based on that, plenty of studies revealed  
66 the CO<sub>2</sub> transfer quantity and directions embodied in trade from both national scale <sup>22, 23, 24, 25, 26</sup> and sub-national scale<sup>15</sup>,  
67 <sup>27, 28, 29</sup>. However, as a key factor in the trade process, the economic gain (value-added) was seldom analyzed accompanied  
68 with carbon transfer <sup>8, 30</sup>. The inequality issue has also been quantitatively measured using multiple approaches. Wang et  
69 al.<sup>23</sup> constructed an environmental inequality indicator similar as Pollution Terms of Trade (PTT) to examine the change  
70 of economic benefits and sulfur dioxide emissions underlying China's international trade from 2002 to 2015. Mi et al.<sup>9</sup>  
71 utilized Gini coefficient to explore the inequality change between household carbon footprint and income, and found that  
72 carbon inequality declined with economic growth in China during 2007-2012, which was a positive result. Similarly Xu's  
73 study revealed that per capita CO<sub>2</sub> emissions inequality also showed a downward trend during 2003-2015 using the Theil  
74 index<sup>31</sup>. However, as far as we know, no studies explored the carbon inequality changes based on trade-embodied CO<sub>2</sub>  
75 emissions and value-added, especially from a long-term period within China. With fast economic growth and deep  
76 industry structure adjustment during the last decade, the types of goods embodied in trade have changed largely among  
77 provinces in China, which affects the carbon and value-added transfer and makes it necessary to operate a long-term  
78 analysis to observe the regional/provincial carbon inequality changes within China<sup>27</sup>.

79 In this study, we firstly constructed the latest environmental extended MRIO tables of 2007, 2012 and 2017 to calculate  
80 the regional and provincial CO<sub>2</sub> emissions as well as value-added embodied in China's inter-regional trade from both  
81 consumption and production sides. Then we traced the trend in the net transfer of embodied CO<sub>2</sub> emissions and value-  
82 added among regions. At last, we further applied the carbon Gini (C-Gini) coefficient and emission terms of trade (ETT)  
83 indicator simultaneously to reveal the changes in carbon inequality induced by inter-regional trade. Noting that in order  
84 to better reflect the situation within China, we only focused on domestic investment and consumption, and removed the  
85 export-driven effect. We found that China's national carbon inequality was continuously worsening during 2007-2017,

86 which was a bad news and a different result with previous studies<sup>9,31</sup>. Regional disparity kept deteriorating, where the  
 87 eastern provinces (Jiangsu and Shanghai) shifted to both net economic and carbon beneficiaries in 2017, while  
 88 northwestern provinces (Ningxia and Xinjiang) were trapped in both net economic and carbon losers. These interesting  
 89 results featuring regional disparity will help decision-makers to seek region-specific solutions for CO<sub>2</sub> emission mitigation  
 90 and economic development.

## 91 2. Methods

### 92 2.1 Environmentally extended input-output analysis

93 An environmentally extended multi-regional input-output (MRIO) model was used in this study to estimate provincial  
 94 and regional carbon transfer embodied in trade within China from 2007 to 2017. The input-output analysis is widely used  
 95 to describes the economic linkages among different economic sectors based on input-output tables, especially for MRIO  
 96 analysis, which can further reflect the inter-regional trade of commodities and services<sup>32, 33, 34</sup>. Based on that,  
 97 environmental extended MRIO analysis was well developed to further examine the trade-related air pollution<sup>35,30</sup>, carbon  
 98 dioxide<sup>24, 36</sup>, water<sup>37, 38</sup>, land use<sup>39, 40</sup>, energy use<sup>41</sup>, material use<sup>42, 43</sup> and health impacts<sup>44, 45</sup>. The basic linear equation of  
 99 MRIO analysis is:

$$100 \quad X = (I - A)^{-1}F \quad (1)$$

$$101 \quad X = \begin{bmatrix} x^1 \\ x^2 \\ \vdots \\ x^n \end{bmatrix}, A = \begin{bmatrix} a^{11} & a^{12} & \dots & a^{1n} \\ a^{21} & a^{22} & \dots & a^{2n} \\ \vdots & \vdots & \ddots & \vdots \\ a^{n1} & a^{n2} & \dots & a^{nn} \end{bmatrix}, F = \begin{bmatrix} f^{11} & f^{12} & \dots & f^{1n} \\ f^{21} & f^{22} & \dots & f^{2n} \\ \vdots & \vdots & \ddots & \vdots \\ f^{n1} & f^{n2} & \dots & f^{nn} \end{bmatrix} \quad (2)$$

102 where  $X$  is the vector of total economic outputs ( $x_i^r$ ) and  $x_i^r$  is the total output of sector  $i$  in region  $r$ .  $A$  is the direct  
 103 consumption coefficient matrix ( $a_{ij}^{rs}$ ), derived by  $a_{ij}^{rs} = z_{ij}^{rs}/x_j^s$ , in which  $z_{ij}^{rs}$  represents the intersectoral monetary flows  
 104 from sector  $i$  in region  $r$  to sector  $j$  in region  $s$ , and  $x_j^s$  is the total economic output of sector  $j$  in region  $s$ .  $I$  is the  
 105 identity matrix and  $(I - A)^{-1}$  is the Leontief inverse matrix.  $F$  is the final demand matrix containing  $f_i^{rs}$ , which is the  
 106 final demand of region  $s$  for the goods of sector  $i$  from region  $r$ . In this study, the export demand is removed for  
 107 domestic trade analysis. The final demands only contain investment (fixed capital formation) and consumption from  
 108 individuals and government.

109 To calculate the CO<sub>2</sub> emissions ( $C$ ) and economic benefits ( $W$ ) embodied in trade within China, the environmental  
 110 extended MRIO tables are used on the basis of carbon intensity ( $K$ , CO<sub>2</sub> emissions per unit of economic output) and  
 111 value-added intensity ( $V$ , value-added per unit of economic output), following by the equations:

$$112 \quad C = K(I - A)^{-1}F \quad (3)$$

$$113 \quad W = V(I - A)^{-1}F \quad (4)$$

114 where  $C$  is the total CO<sub>2</sub> emission and  $W$  is the total value-added. Then the production-based CO<sub>2</sub> emissions  $C_p^r$  and

115 economic benefits  $W_p^r$  in a specific region  $r$  driven by national consumption can be expressed as follows:

$$116 \quad C_p^r = K^r(I - A)^{-1}F \quad (5)$$

$$117 \quad W_p^r = V^r(I - A)^{-1}F \quad (6)$$

118 By contrast, the consumption-based CO<sub>2</sub> emissions  $C_c^r$  and economic benefits  $W_c^r$  in region  $r$  driven by its own  
119 consumption can be expressed as follows:

$$120 \quad C_c^r = K(I - A)^{-1}F^r \quad (7)$$

$$121 \quad W_c^r = V(I - A)^{-1}F^r \quad (8)$$

122 The production-based CO<sub>2</sub> emissions intensity (PBEI)  $I_p^r$  and the consumption-based CO<sub>2</sub> emissions intensity (CBEI)  
123  $I_c^r$  in region  $r$  are calculated by the following equations:

$$124 \quad I_p^r = C_p^r/W_p^r \quad (9)$$

$$125 \quad I_c^r = C_c^r/W_c^r \quad (10)$$

126 While the CO<sub>2</sub> emissions  $C^{rs}$  and economic benefits  $W^{rs}$  in region  $r$  driven by final demand from  $s$  can be  
127 written as follows:

$$128 \quad C^{rs} = K^r(I - A)^{-1}F^s \quad (11)$$

$$129 \quad W^{rs} = V^r(I - A)^{-1}F^s \quad (12)$$

130 The net CO<sub>2</sub> emissions and economic benefits of region  $r$  can be expressed as follows:

$$131 \quad NetC^r = C^{rs} - C^{sr} \quad (13)$$

$$132 \quad NetW^r = W^{rs} - W^{sr} \quad (14)$$

## 133 2.2 Emission Terms of Trade (ETT) indicator

134 The ETT indicator was evolved from the concept of PTT appeared in introduction part, where we replaced “Pollution”  
135 with “Emission” as CO<sub>2</sub> isn’t a pollutant. This indicator was first proposed by Antweiler in 1996 to quantify the  
136 environmental gains and losses induced by different countries in international trade<sup>46</sup>. As the indicator can indicate the  
137 trade imbalance caused by the import and export volume change, and can be used as a long-term measurement of  
138 ecologically unequal exchange, it become prevalent in the related fields. Here, the ETT indicator of a province or a region  
139 was calculated to characterize the interaction between economic benefits and CO<sub>2</sub> emissions embodied in trade within  
140 China as expressed by Eq. (15).

$$141 \quad ETT_r = \frac{1}{n} \sum_{s=1}^n \frac{C^{rs}/W^{rs}}{C^{sr}/W^{sr}} \quad (15)$$

142 where  $C^{rs}$  and  $W^{rs}$  represents the CO<sub>2</sub> emissions and economic benefits in a specific region  $r$  driven by final demand  
143 from region  $s$  ( $r \neq s$ ). For the provincial ETT values,  $n$  equals to 29, representing trade between one province with the  
144 other 29 provinces; For the regional ETT values,  $n$  equals to 7, representing trade between one region with the other 7  
145 regions. If the ETT indicator is larger than one, it means that exports of region are dirtier than its import. Therefore, the  
146 higher the value of ETT, the more inequalities the region bear from trade within China.

### 147 **2.3 Carbon Gini coefficient**

148 In order to reveal China's carbon inequality change during the period of 2007-2017, the production-based and  
149 consumption-based carbon-footprint-Gini coefficients were constructed based on the well-known Gini coefficient, which  
150 is derived from Lorenz curves, proposed by the Italian economist Corrado Gini to determine quantitatively the level of  
151 difference in the income distribution, and now widely used to measure inequality<sup>47, 48, 49, 50, 51</sup>. The original Lorenz curve  
152 plots population shares against income shares, where the area below that curve is defined as Gini coefficient, ranging  
153 from 0 to 1. A straight 45° line in the Lorenz curves would indicate perfect equality; similarly, a Gini coefficient of 0  
154 indicates perfect equality, and 1 indicates perfect inequality<sup>52</sup>. The basic income Gini coefficient of China is calculated  
155 by:

$$156 \quad G = \sum_{i=1}^n D_i Y_i + 2 \sum_{i=1}^n D_i (1 - T_i) - 1 \quad (16)$$

157 where  $G$  refers to the Gini coefficient,  $D_i$  and  $Y_i$  are the proportions of the population and income of each province,  
158 respectively.  $T_i$  represents the cumulative proportion of the income of each province, and  $i$  ( $i = 1, 2, 3, \dots, n$ ) refers to  
159 the number of provinces<sup>9</sup>. In our study, 30 provinces of China are included due to data availability. At the same time, we  
160 have replaced the income with carbon emissions and the population with value-added in order to calculate carbon-related  
161 Gini (C-Gini) coefficient based on trade-induced value-added. The C-Gini coefficients of China for 2007, 2012 and 2017  
162 are all calculated from both production- and consumption-based perspectives.

### 163 **2.4 Data sources**

164 The 2007 China MRIO table is compiled by the Development Research Center of the State Council of China<sup>53, 54</sup>, which  
165 covers 30 provinces (except Tibet) of the main land China and 37 industrial sectors. The 2012 and 2017 China MRIO  
166 tables are taken from the CEADS database<sup>55</sup>, which consists of 42 industrial sectors and 31 provinces of China. In order  
167 for better comparison of changes during 2007 and 2017, the 37 or 42 sectors are aggregated into 8 sectors as shown in  
168 [Supplementary Table S1-S3](#), and 30 provinces of China are included in this study, which are also aggregated into 8 regions  
169 for regional analysis, shown in [Supplementary Table S4](#).

170 The energy consumption and emission factors are needed to calculate CO<sub>2</sub> emission inventories for the 30 provinces.  
171 The energy consumption data can be obtained from the China Energy Statistical Yearbooks<sup>56</sup>. The CO<sub>2</sub> emission factors  
172 can be also obtained from the CEADS database<sup>57</sup>, which is more localized than the values calculated by IPCC default  
173 values. Studies has shown that these default emission factors overestimate China's carbon emissions<sup>58</sup>. However, China's

174 coal contains high ash content and low carbon content compared with the samples of coal mines provided by IPCC, based  
175 on research of 602 coal samples on site from the 100 largest coal-mining areas in China.

### 176 **3. Results**

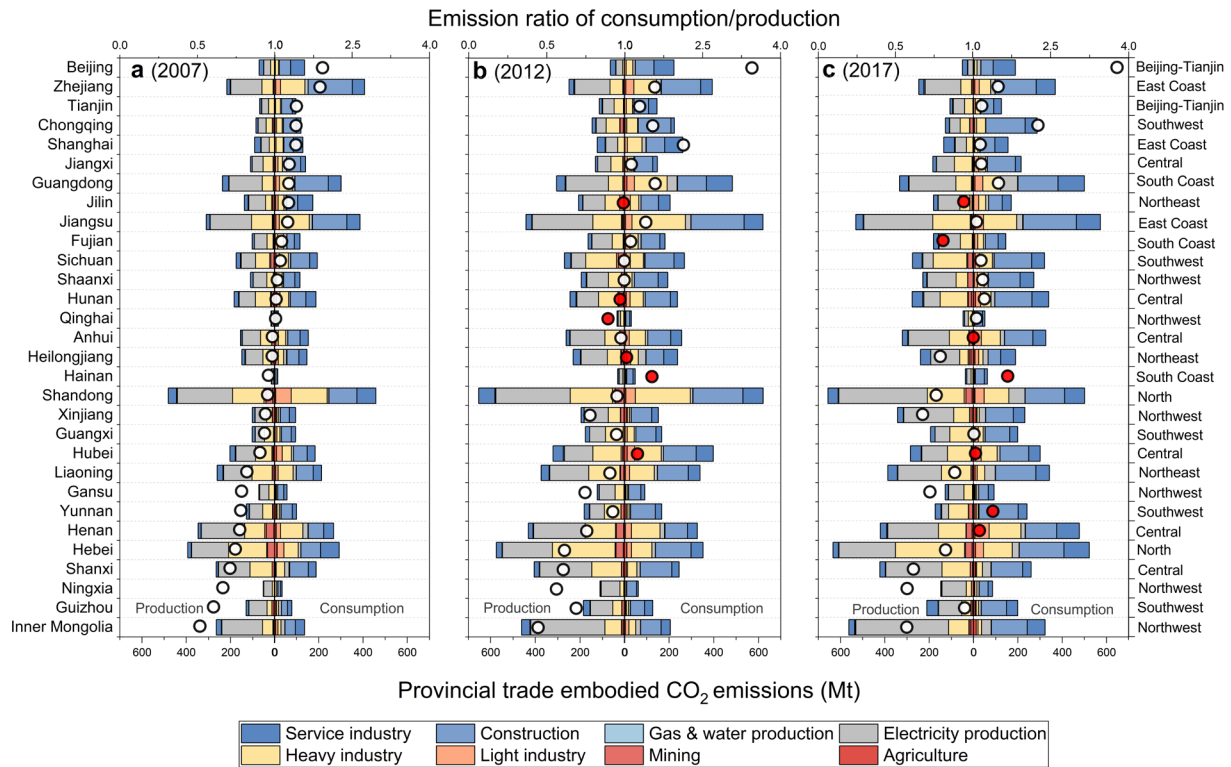
#### 177 **3.1 Production- and consumption-based CO<sub>2</sub> emissions for regions and provinces during 2007-2017**

178 The total production- or consumption-based CO<sub>2</sub> emissions within China changed from 5037 to 8058 million tons (Mt),  
179 about 60.0% increase during the last decade from 2007 to 2017 (Supplementary Table S5), with a fast growth between  
180 2007 to 2012 (8.1% per year) and a relatively low growth between 2012 to 2017 (1.6% per year). As shown in Fig.1,  
181 consumption-based CO<sub>2</sub> emissions of the affluent and developed regions (i.e., East Coast, South Coast and Beijing-Tianjin)  
182 were usually higher than that of production-based with emission ratio of consumption/production higher than 1. By  
183 contrast, the consumption-based CO<sub>2</sub> emissions are relatively lower than that of production-based in less affluent regions  
184 (Northwest, Northeast and North), where heavy industries are basically rooted, with emission ratio lower than 1. While  
185 from the production-based accounting, the emission of the Northwest region grew fastest, changing from the fourth largest  
186 (618Mt) in 2007 to the second largest (1456Mt) in 2017, showing that fossil fuels were largely consumed locally.  
187 Regarding the consumption-based emissions, it's worth noting that the Southwest region showed a strong increase in  
188 consumption-based emissions, reaching the second largest (1246Mt, 15.5% of the total emissions) in 2017 compared with  
189 the fourth (955Mt, 12.9%) in 2012, which was probably driven by strong investment. Yunnan and Guizhou province of  
190 Southwest region in China have almost similar development stage and their emission ratios were both lower than 1 in  
191 2007. The consumption emissions of these two southwestern provinces have increased significantly, and their ratios of  
192 consumption/production have also risen in 2017. Especially, the consumption-based emissions of Yunnan have been  
193 significantly higher than the production-based emissions (i.e. the ratio is higher than 1), reaching a similar position with  
194 the eastern coastal provinces. Therefore, it is necessary to pay more attention to the changes in southwest provinces.  
195 Compared with CO<sub>2</sub> emissions, the trade-induced value-added also experienced similar trend during the past decade as  
196 shown and explained in Supplementary Table S6.

197 From the sector level (Fig.1), Electricity production, and Heavy industry were the leading production-based emission  
198 sectors where coal-based energy was consumed directly by industries and CO<sub>2</sub> emissions were released. These two sectors  
199 took up to 82.7% of the total production-based emissions in 2007 and almost kept the same pace, with 82.5% in 2012 and  
200 82.9% in 2017. The service industry followed behind and showed a slight increase in CO<sub>2</sub> emission percentage during the  
201 last decade, which were 8.7% (2007), 9.6% (2012) and 10.3% (2017), respectively. While the consumption-based  
202 emissions were mainly triggered by Construction, Service and Heavy industry, together taking up more than 80% of the  
203 total emissions. The Construction sector always took the leading position, increasing from 38% in 2007 to 46% in 2017,  
204 which was mainly due to the growth of the construction industry driven by China's urbanization process and huge  
205 investment in infrastructure. This sector accounted 64.6%-72.8% emissions led by Investment (Supplementary Fig.S1).  
206 The Service sector took up about 20% emissions, ranking the second largest due to its close relationship with our daily



207 life, which dominated the emissions (43.5%-46.9%) led by Household and Governmental Consumption. While the Heavy  
 208 industry sector also possessed more than 20% of the total emissions during 2007-2012, which can be explained by its  
 209 second largest emitter of investment-induced emissions, and then decrease to 16% of the total in 2017 as China's green  
 210 industrial transition.



211  
 212 **Figure 1 | Comparison of provincial CO<sub>2</sub> emissions from production and consumption perspectives.** The production-based and  
 213 consumption-based CO<sub>2</sub> emissions by province are illustrated on the left and right respectively from 2007 to 2017. The production- or  
 214 consumption-based part is composed of eight sectors, including Agriculture, Mining, Light industry, Heavy industry, Electricity production,  
 215 Gas & water production, Construction and Service industry. The 30 provinces (left vertical axis) are divided into 8 regions (right vertical  
 216 axis) for better analysis, where Beijing-Tianjin refer to Beijing and Tianjin, North refer to Hebei and Shandong, Northeast refer to Liaoning,  
 217 Jilin and Heilongjiang, East Coast refer to Shanghai, Jiangsu and Zhejiang, Central refer to Shanxi, Anhui, Jiangxi, Henan, Hubei and  
 218 Hunan, South Coast refer to Fujian, Guangdong and Hainan, Southwest refer to Guangxi, Chongqing, Sichuan, Guizhou and Yunnan,  
 219 Northwest refer to Inner Mongolia, Shaanxi, Gansu, Qinghai, Ningxia and Xinjiang. The bubble indicates the emission ratio of consumption-  
 220 based divided by production-based, where the red bubbles mean direction changed compared with 2007. Mt means million tons.

221 From the carbon intensity perspective, in which we utilized the CO<sub>2</sub> emissions divided by value-added gains, the  
 222 average national carbon intensity (CI) increased first, from 2.4 t/ten thousand yuan (Chinese currency, 1 yuan equals to  
 223 0.13 dollar of year 2007) in 2007 to 2.7 t/ten thousand yuan in 2012, and then dropped to 2.6 t/ten thousand yuan in 2017  
 224 regardless of production- or consumption-based accounting (Supplementary Fig.S2). It seems there were no substantial  
 225 changes for China's national CI, however, the provincial CI vary largely, especially for production-based accounting.  
 226 From the production view, the production-based emission intensity (PBEI) of affluent eastern and southern provinces was  
 227 relatively lower than that of less-developed central and western provinces. Besides, the PBEI kept still or little changes  
 228 with times flown during 2007-2017, such as Jiangsu (from 1.7 to 1.8), Guangdong (from 1.7 to 1.8) and Fujian (from 1.6  
 229 to 1.5). On the contrary, in Western provinces, especially in the Northwest region, such as Inner Mongolia (from 5.0 to

230 8.9), Xinjiang (from 3.4 to 7.3) and Gansu (from 3.2 to 4.0), the PBEI were enlarging, leading to wider provincial  
231 difference from the national scale. From the consumption view, the consumption-based emission intensity (CBEI)  
232 increased for almost all provinces during 2007-2012, showing a need for high carbon products for daily life, which also  
233 corresponded to the quick improvement of people's living standards during that period. After that, affluent eastern  
234 provinces tend to green consumption under strict regulations (e.g., mobile car purchasing and driving limitation,  
235 renewable energy usage), leading to low CBEI during 2012-2017, such as Jiangsu (from 2.3 to 2.0), Shanghai (from 2.5  
236 to 1.7) and Fujian (from 2.0 to 1.3). While due to easy access to fossil fuels and a strong wish for a better life, the less  
237 developed western provinces kept consumption of high carbon products (e.g., purchasing mobile cars, and household  
238 appliances), making CBEI increase continually, such as Inner Mongolia (from 4.0 to 5.6), Ningxia (from 5.1 to 5.3) and  
239 Xinjiang (from 4.3 to 4.8), thus leading to polarized CI nationwide too.

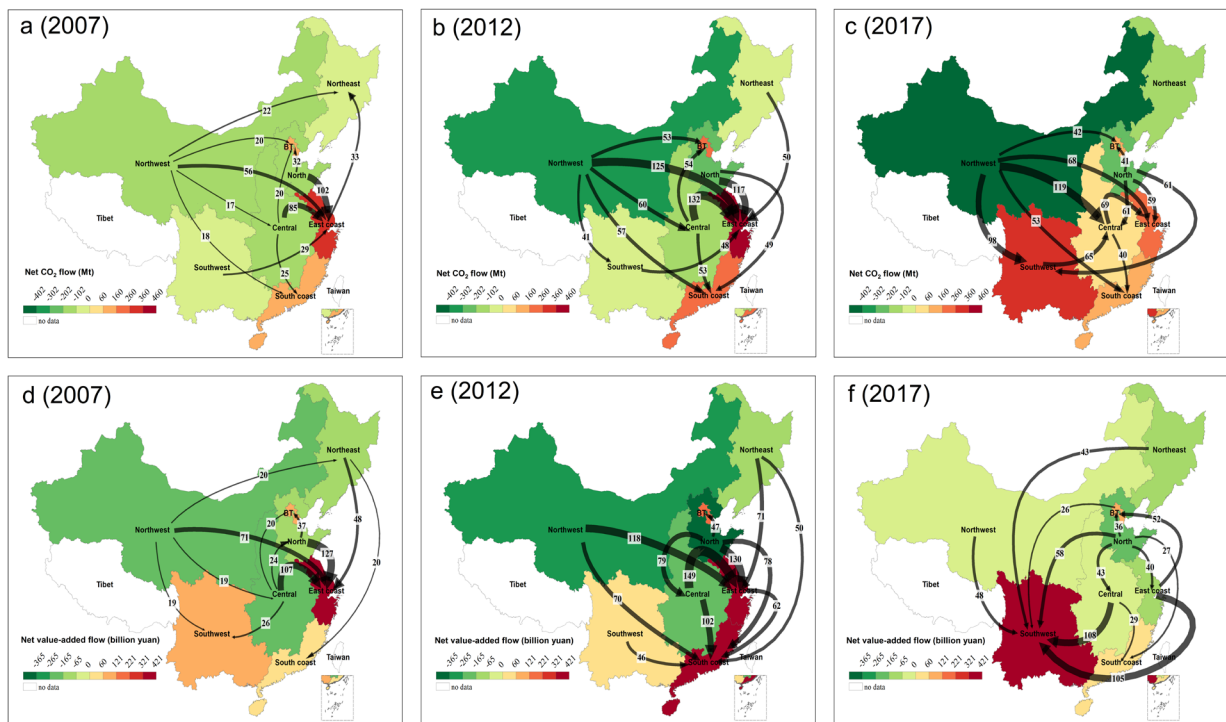
240

### 241 **3.2 Net flows of CO<sub>2</sub> emissions and economic benefits embodied in trade**

242 In this study, the net emission of a region equals to the import-induced emission minus the export-induced emission  
243 between trade with other regions within China, where the positive value means the net inflow of CO<sub>2</sub> emission and the  
244 negative value represents the net outflow of emission. From the net CO<sub>2</sub> emission flows (Fig.2), we can tell that the net  
245 CO<sub>2</sub> outflow regions lie in relatively less developed western and middle areas where the production-based emissions are  
246 high while the consumption-based emissions are relatively low. It is worth noting that the net emission inflow of the East  
247 coast region decreased from 460Mt in 2012 to 183Mt in 2017 (Supplementary Table S7); the reason is that due to the  
248 CBEI decrease (Supplementary Fig.S2), despite the consumption volume kept little change (from 5412 billion to 5354  
249 billion, constant price), the consumption-based emissions of this region declined (from 1275 Mt to 1096Mt) during 2012-  
250 2017, while the production-based emissions continued rising (Fig.1b-c). The largest change happens in the Southwest and  
251 Central regions, which shifted from net emission exporters to net emission importers (Fig.2a-c), and the flow change rates  
252 between Southwest/Central and other regions are quite high (Supplementary Table S8). The net CO<sub>2</sub> emissions of  
253 Southwest changed from -33Mt in 2007 to 267Mt in 2017, while this figure changed from -124Mt to 10Mt for Central.  
254 This is probably led by the vast investment and improvement of people's living standards in these regions, leading to a  
255 quick increase in consumption-based emissions, which surpassed that of production-based in 2017 as shown in Fig.1a-c.

256 Trade is driven by profit. When inter-regional trade happens, it not only causes the embodied CO<sub>2</sub> emission flow but  
257 also brings economic benefit. In this study, we have also calculated the net value-added flow for a region, which is equal  
258 to value-added loss from import minus value-added gain from export. The positive value means net value-added inflow,  
259 while the negative value means net value-added outflow. As we can see from Fig.2d and e, the net value-added outflow  
260 regions lay also in the middle and west, as well as in the Northeast, which was corresponding with the CO<sub>2</sub> net outflow  
261 regions, showing that these regions emitted large CO<sub>2</sub> emissions to satisfy developed regions' consumption but at the  
262 same time gained some economic benefit as compensation during 2007-2012. The largest net value-added inflow lies in  
263 the East coast region (Fig.2d) in 2007, with a figure of 391 million and this figure increases to 421 million in 2012 (Fig.2e

264 and [Supplementary Table S9](#)). However, huge changes happened in 2017 ([Fig.2f](#)). First, the East coast became the net  
 265 value-added outflow region, even though the net carbon emissions of this region was still inflow, showing that the East  
 266 coast region not only gains economic benefits but also carbon benefit through trade. Second, although the net carbon flow  
 267 was still directed from Central and West to East, the net value-added flow had shifted directions from Central and East to  
 268 Southwest. What's more, most of the net value-added flows between Northwest and other regions became weak  
 269 ([Supplementary Table S10 and Fig.S4](#)); the Northwest region gained little net value-added, while the carbon loss was still  
 270 huge. The inconsistency of carbon and value-added flow showed great inequality embodied in trade within China.



271  
 272 **Figure 2 | Changes in emission and value-added patterns within China.** The greener the colour is, the higher the net outflow value  
 273 means; The redder the colour is, the higher the net inflow value represents. **a** Net emission flows in 2007, **b** Net emission flows in 2012,  
 274 **c** Net emission flows in 2017, **d** Net value-added flows in 2007, **e** Net value-added flows in 2012, **f** Net value-added flows in 2017. Only  
 275 12 biggest net flows are chosen and showed for each figure. Mt means million tons. BT is short for Beijing-Tianjin.

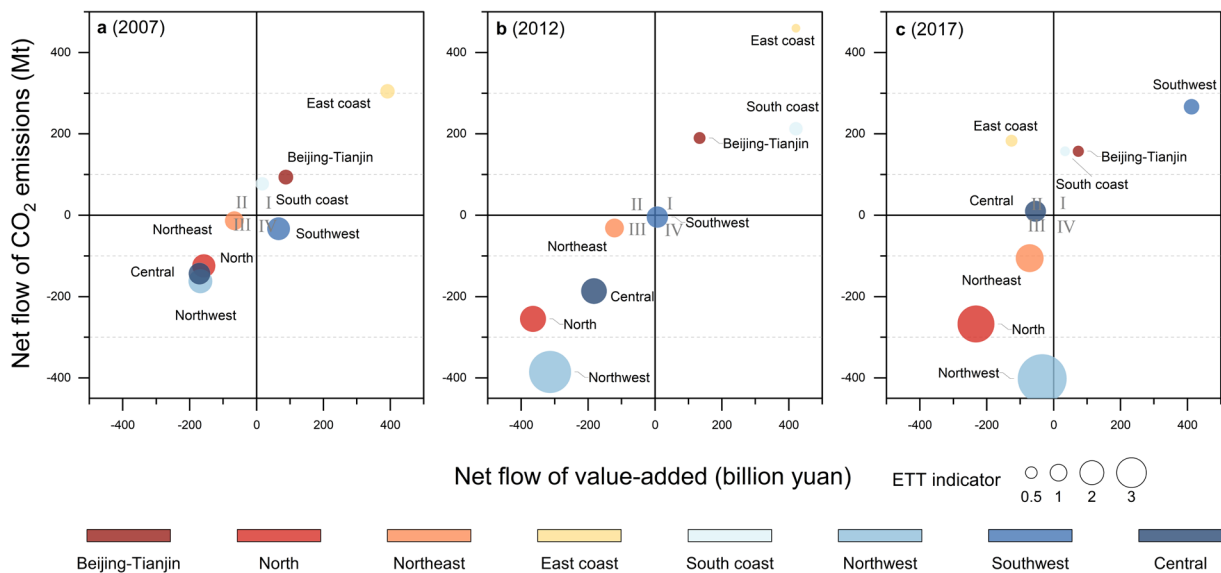
276

### 277 3.3 Grouping and ETT changes for regions and provinces

278 To investigate the inequality distribution among regions and provinces, first, we classified the regions or provinces into  
 279 four groups according to the positive or negative values of net value-added and CO<sub>2</sub> emissions embodied in trade. As  
 280 shown in [Fig.3](#), generally most of the affluent regions, such as Beijing-Tianjin, East coast and South coast, are located in  
 281 the Group I (the upper right-hand quadrant), which indicates that these regions are carbon winners (positive in their net  
 282 CO<sub>2</sub> emission transfer) and economic loser (positive in their net value-added output). For example, in 2007, one unit of  
 283 value-add (yuan) export from the East coast region to other regions will bring 251g CO<sub>2</sub> emissions locally, but it will lead  
 284 to 431g emissions for other regions (per yuan) due to East region's import. The less-developed regions, such as North,

285 Northeast, Northwest, are located in Group III (the lower left-hand quadrant), showing that these regions are carbon loser  
 286 (negative in their net CO<sub>2</sub> emission transfer) but economic winner (negative in their net value-added output) through trade  
 287 within China. This is relatively fair for regions in Group I and III, as they gain either economic benefits with a carbon  
 288 emission loss or carbon rewards (less carbon emission) with economic cost. However, this balance broke down by the  
 289 East region in 2017 (Fig.3c). As East region become both economic winner (126-billion-yuan net value-added income)  
 290 and carbon winner (net 184Mt emission output), which shows large inequality happens when trading between the East  
 291 coast region and other regions of China.

292 Then, the ETT indicator is utilized to further explore the trade-related inequality quantitatively within China. Basically,  
 293 the low ETT values are carbon winner & economic loser (Group I), and regions with high ETT values are carbon loser &  
 294 economic winner (Group III). From the regional perspective, there were five out of eight regions with values higher than  
 295 1 in 2007 (Fig.3a), which were Northwest (1.88), Southwest (1.69), Central (1.52), North (1.49) and Northeast (1.15),  
 296 locating in Group III and Group IV. On the contrary, the three regions with ETT values lower than 1 were East coast  
 297 (0.70), South coast (0.60) and Beijing-Tianjin (0.57), locating in Group I. The regional ETT value difference between the  
 298 highest and lowest was 3.3 times in 2007. However, the regional inequality gap continued enlarging, becoming 7.9 times  
 299 with highest ETT value reaching 3.16 (Northwest) and lowest ETT value at 0.40 (Beijing-Tianjin) in 2017 (Fig.3c). From  
 300 the provincial perspective, similar laws can be also proved, where the ratio between the highest and the lowest provincial  
 301 ETT values changed from 8.2 in 2007, to 33.6 in 2017 (Supplementary Table S11 and Fig.S5).



302 **Figure 3 | Emission terms of trade (ETT) changes by regions.** The horizontal axis represented net value-added (unit: billion yuan)  
 303 and the vertical axis referred to net CO<sub>2</sub> emissions (unit: million tons). Group I, both positive net value-added and CO<sub>2</sub> emissions; Group II,  
 304 positive net CO<sub>2</sub> emissions but negative net value-added; Group III, both negative net value-added and CO<sub>2</sub> emissions; and Group IV,  
 305 positive net value-added but negative net CO<sub>2</sub> emissions. The size of the bubbles represents the ETT value, and bigger means higher.  
 306 The colour of the bubbles corresponds to the different regions.  
 307  
 308

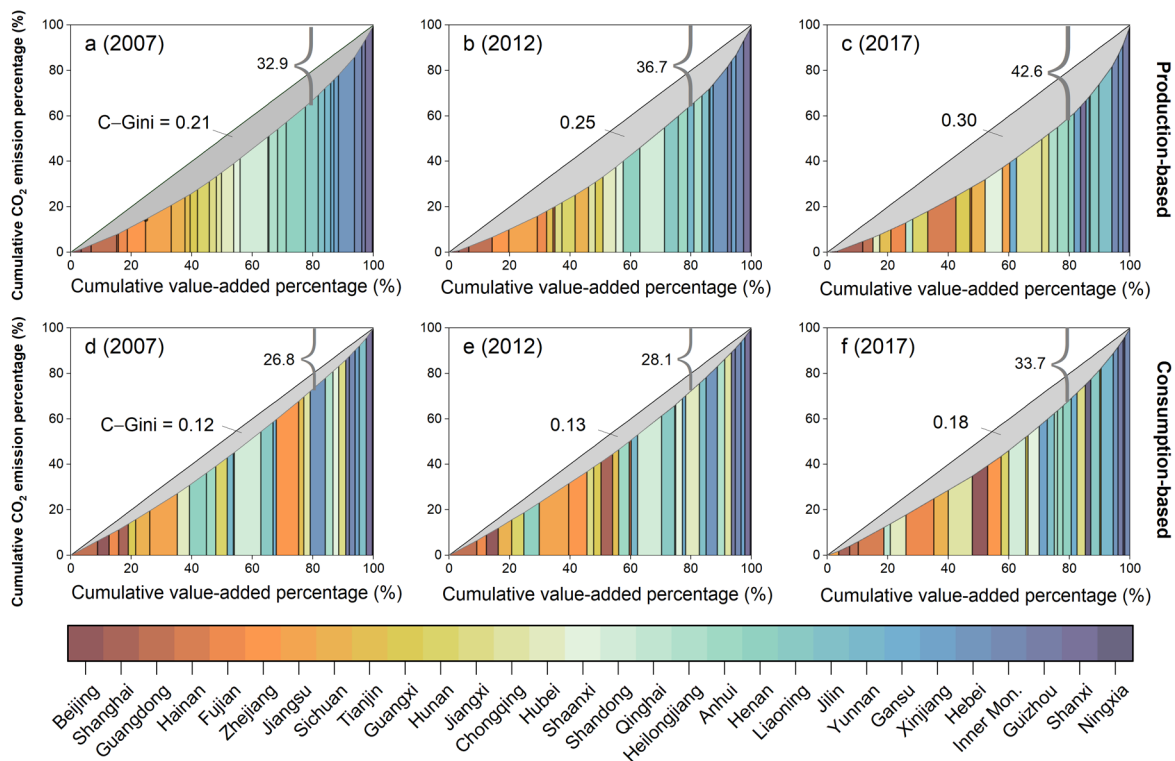
### 309 3.4 Changes of Carbon inequality indicated by Gini coefficient

310 In order to reflect China's carbon inequality overall changes during 2007-2017, the carbon-related Gini coefficient (C-  
311 Gini) was built in this study. The C-Gini of China was rising with 0.21 in 2007, 0.25 in 2012 and 0.30 in 2017 from the  
312 production-based perspective (Fig.4a-c), while the consumption-based C-Gini shows the same trend with 0.12 in 2007,  
313 0.13 in 2012 and 0.18 in 2017 (Fig.4d-f). This proves that China's carbon inequality related to value-added was  
314 deteriorating during the last decade regardless of production or consumption perspective. A clear phenomenon can be  
315 seen from the C-Gini figure that the provinces showed a cluster character, where the red parts are aggregated at the  
316 beginning of horizontal axis, while the blue parts are accumulated at the end of the axis. This can be explained as the red  
317 parts, such as Beijing, Shanghai, Guangdong, Jiangsu mainly export high-tech products (i.e. mobile cars, mobile phones,  
318 computers, household appliances) to other provinces, which are high value-added but low carbon-intensive, while the  
319 blue parts, such as Ningxia, Inner Mongolia, Shanxi, Xinjiang mainly export primary products (i.e. coal, oil, coke, gas)  
320 within domestic trade, which are low value-added but high carbon-intensive.

321 From the production view, the exacerbated carbon inequality can be clearly seen from the C-Gini, which shows changes  
322 of accumulated value-added and CO<sub>2</sub> emissions. For example, provinces (the blue parts) with 20% (from accumulated  
323 80%-100%) of total value-added emitted 32.9% of total CO<sub>2</sub> emissions in 2007, while this figure was worsened to 36.7%  
324 in 2012, and 42.6% in 2017 (Fig.4a-c). This can be also explained by the different economic development pace between  
325 the east and west. For example, the value-added of Beijing increased 25.2% (constant price, same for below) during 2007-  
326 2012 and 11.4% during 2012-2017. However, the production-based CO<sub>2</sub> emissions of Beijing is declining during the last  
327 decade, making the PBEI even smaller, with 1.0t/ten thousand yuan in 2007 and 0.5t/ten thousand yuan in 2017  
328 (Supplementary Fig.S2a-c). On the contrary, the value-added of Gansu province increased about 39.8% during the last  
329 decade, while the production-based CO<sub>2</sub> emissions of Gansu has increased faster (68.9%), leading to higher PBEI, with  
330 3.2t/ten thousand yuan in 2007 and 4.0t/ten thousand yuan in 2017, as stated before (Supplementary Fig.S2a-c). This  
331 enlarging phenomenon was obvious for the western provinces; while the PBEI of the eastern provinces were decreasing,  
332 making carbon inequality of China deteriorate during 2007-2017.

333 By contrast, China's carbon inequality is relatively weak from the consumption view, while showing the same  
334 exacerbated trend during 2007-2017. Provinces (the blue parts) with 20% of total value-added emitted 26.8% of total CO<sub>2</sub>  
335 emissions in 2007, while this figure was worsened to 28.1% in 2012, and 33.7% in 2017 (Fig.4d-f). It is worth noting that  
336 during the period of 2012-2017, affluent eastern provinces gained more economic benefits through industry structure  
337 change, and the consumption structure tend to be green, leading to fast economic growth with a relatively slow or negative  
338 carbon emission growth. For example, the value-added of Beijing increased 10.5% from 2012 to 2017, while the  
339 consumption-based CO<sub>2</sub> emission reduced 15.2%, making the CBEI of Beijing decline from 2.1 to 1.7t/ten thousand yuan.  
340 Same trend happens for other well-developed provinces, like Shanghai (from 2.5 to 1.7), Jiangsu (from 2.3 to 2.0) and  
341 Shandong (from 2.8 to 2.0) (Supplementary Fig.S2e-f). While less developed western provinces continued relying on

342 traditional carbon-intensive industry to survive in this economic battle, leading to more consumption of carbon-intensive  
 343 products to support its industry development; Besides with the improved living standard, people started to enjoy a better  
 344 life with consumption of televisions, refrigerators, automobiles, leading to quick increase of consumption-based CO<sub>2</sub>  
 345 emissions. For example, the value-added of Xinjiang province increased 2.5% during 2012-2017, while the consumption-  
 346 based CO<sub>2</sub> emissions increased high up to 52.3%.



347 **Figure 4 | Carbon-related Gini coefficient changes from 2007 to 2017.** a-f are based on relationship between cumulative percentage  
 348 of CO<sub>2</sub> emission and value-added. a-c are calculated from production perspective, while d-f are calculated from consumption perspective.  
 349 The provinces with different colors are ranked by production-based emission intensity (CO<sub>2</sub> emissions per value-added) in 2007, where  
 350 Beijing with the reddest color represents the smallest, and Ningxia with the bluest means the highest.  
 351  
 352

#### 353 4. Discussion and policy implication

354 During the China's 12<sup>th</sup> Five Year Plan (2011-2015), China's government set different reduction targets of carbon  
 355 intensity between the east and west<sup>59</sup>, however, the eastern provinces with stricter reduction targets chose to importing  
 356 even more carbon-intensive products from less developed western provinces where carbon policy was less demanding,  
 357 leading to additional outsourcing and carbon leakage<sup>7</sup>. Researchers found that the Western Development Strategy of China  
 358 did bring economic blooms to the middle and west provinces through industry transfer, but it succeeded at the expense of  
 359 high CO<sub>2</sub> emissions embodied in trade, where the west provinces undertook the carbon leakage from the east, leading to  
 360 higher territory-based CO<sub>2</sub> emissions<sup>7, 13, 27</sup>.

361 In this study, we have not only found the similar phenomenon that more trade-related CO<sub>2</sub> emissions are emitted within  
 362 China during 2007-2017, but also showed that China's carbon inequality became deteriorated in this trade process (ETT

363 values and C-Gini changes), which was an undesirable result. What's worse, we have also found that the economic gains  
364 (net value-added) of west were deprived gradually by the east through trade. During the last decade, the eastern provinces  
365 imported more carbon-intensive and low-valued products from the west and exported high value-added but low carbon  
366 goods in reverse, leading to exacerbated national carbon inequality (production-based C-Gini changed from 0.21 to 0.30).  
367 In 2017, the east coast provinces (Jiangsu and Shanghai) had achieved win-win status (net value-added outflow and CO<sub>2</sub>  
368 emission inflow), while the Northwest provinces (Ningxia and Xinjiang) entered into lose-lose situation (net value-added  
369 inflow and CO<sub>2</sub> emission outflow) or emitted large amount of CO<sub>2</sub> emission with little net economic reward (Inner  
370 Mongolia and Shanxi). Interestingly, we have also found that due to strong consumption increase, the southwest provinces  
371 (Guangxi and Yunnan) had shifted from net carbon & value-added exporters to net carbon & value-added importers,  
372 stepping into the earlier development mode of the east (the year of 2007).

373 Therefore, facing the exacerbated carbon inequality and in order to realize the 18% reduction target of carbon intensity  
374 set for the China's 14<sup>th</sup> Five Year Plan, the middle and western regions should set strict admittance standards for energy-  
375 intensive plants that transferred from the eastern region and develop renewable energy. Firstly, only through high carbon  
376 reduction pressure, the west region may choose those low-carbon industries and would like to develop low carbon  
377 technology. However, undertaking the industrial transfer from the east is a challenge that the western region have to face,  
378 the western region should also pay attention to the transfer of knowledge and technology, as advocated by other scholars<sup>60</sup>.  
379 <sup>53, 12</sup>. Secondly, building China's wide carbon market (only 2162 coal-power plants included up to now) containing more  
380 carbon-intensive industries (steel, cement, coal chemicals, *et al*) accompanied with proper carbon price, may be an  
381 effective means to alleviating the provincial carbon inequality. As this approach will stimulate companies' reduction  
382 motives, which means that saving CO<sub>2</sub> emissions equals to saving money, and provide a great chance for the west, where  
383 most heavy industries located. Thirdly, the west should take full advantage of China's carbon peak and neutrality  
384 opportunity to realize an energy revolution, get rid of the traditional dependence on fossil energy, make full use of  
385 sufficient land and natural resources, and develop new energies with high technology such as photovoltaic and wind  
386 power. By then, the west can gain economic benefits with little additional CO<sub>2</sub> emissions, so that the production-based  
387 CO<sub>2</sub> emissions can be reduced largely.

388 What's more, reducing carbon emissions from consumption perspective should also be paid attention to. Firstly, the  
389 consumption-based accounting system is advocated to be built and adopted as soon as possible in China<sup>61, 62, 63</sup>. Capacity  
390 building should be strengthened to form a well-established measurement, reporting and verification (MRV) system, so  
391 that emissions of both production- and consumption-based can be reported to the public. Secondly, in order to distinguish  
392 the carbon emission level of different products, the carbon label is preferred<sup>9</sup>, which can be shown on the product's  
393 package. Through the publicity of green consumption, consumers may choose low-carbon products when they know the  
394 carbon emissions of products from the carbon labels. Thirdly, market tools, for example, carbon tax, can also stimulate  
395 the production and consumption of low-carbon products. But due to the elasticity of consumers' demand for goods, carbon

396 taxes may be imposed on producers or consumers.

397 This study revealed the exacerbated carbon inequality through CO<sub>2</sub> emission and value-added flows embodied in trade  
398 within China during 2007-2017, which showed a good reminder for the rising developing countries, especially regional  
399 industry structure is characterized within a country, to avoid unbalanced or polarized development mode, and trapping  
400 into dilemma of economic development and carbon mitigation. From a global perspective, for countries that accept the  
401 carbon-intensive industry transfer from affluent developed countries, low carbon technology and knowledge transfer  
402 should be affiliated as compulsory to avoid “lose-lose” situation through global trade.

403 The limitation and uncertainties associated with the results mainly derive from the MRIO tables and CO<sub>2</sub> emission  
404 inventory. As for MRIO tables, there are some idealized assumptions, such as the intra-regional direct consumption  
405 coefficient matrix and inter regional direct consumption coefficient matrix are fixed, which means that the intra-regional  
406 production structure and inter regional trade structure are also assumed to be fixed. However, this method is the most  
407 feasible when confronted with the absence of necessary data<sup>64</sup>. As for CO<sub>2</sub> emission inventory, the uncertainty of emission  
408 accounts may come from various sources. The activity data, emission factors, lack of completeness, and measurement  
409 errors may lead to different levels of uncertainties. Our emission data are all from CEADs database. The CEADs  
410 developers applied Monte Carlo simulation to do a lot of research on the uncertainty of emission data. For example, they  
411 found the uncertainty range for energy-related emissions fell within (-15.0%, 30.3%), the activity data was (1.9%, 12.7%),  
412 while the uncertainty range from the emission factors was (-14.6%, 29.6%) in 2017. They also compared CEADs with  
413 other emission datasets<sup>65</sup>. Despite limitations and uncertainties, their estimates are reliable and widely used by many  
414 researchers. In addition, in this paper, some data detail processing methods are also limited. First, sector classification of  
415 MRIO tables is different between the year of 2007 and 2012, we have to merge some sectors to make them identical.  
416 Second, our trend analysis for the past decade was based on three annual snapshots (2007, 2012 and 2017), missing the  
417 information and insights from the inter-annual variations. In the future, more advanced accounting methods or instruments  
418 may further improve the accuracy of emission inventories and MRIO tables, bringing more precision to the study results.

419

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## 422 **Acknowledgements**

423 This work is supported by the National Natural Science Foundation of China (41871211), the National Social Science  
424 Fund of China (22BJY070) and the China Postdoctoral Science Foundation (2022M713220).

## 425 **Supporting information**

426 Additional methods relating sector and province aggregation, and detailed results of emissions and value-added



427 transferred are shown in [Tables S1-S11](#) and [Figures S1-S5](#).

## 428 **Author contributions**

429 H.Z. and W.Z. contributed equally to this work. H.Z., W.Z., Y.W. and Y.S. designed the study. H.Z. and W.Z. performed  
430 the analysis and prepared the manuscript. H.Z., Y.L. and L.P. compiled 2007, 2012 and 2017 China MRIO tables and the  
431 corresponding emission inventories. All authors (H.Z., W.Z., Y.L., Y.W., Y.S., L.P., H.L., L.C.L., T.W., C.L., H.J. and D.C.)  
432 participated in the writing of the manuscript.

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