

Casting light on the distinctive contribution of social work in multidisciplinary teams for older people

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Casting light on the distinctive contribution of social work in multidisciplinary teams for older people.

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Social work in multidisciplinary teams for older people.

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3 1 **TITLE:** Casting light on the distinctive contribution of social work in multidisciplinary
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5 2 teams for older people.
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9
10 4 **ABSTRACT**

11
12 5 The current policy emphasis in adult social care in England is on promoting independence,
13
14 6 preventing or delaying the need for more intensive support and the provision of personalised
15
16 7 services. However, there is little evidence available on how social workers identify and meet
17
18 8 the complex needs of older service users in practice. In this paper we present findings from a
19
20 9 study of innovative social work practice with older adults in England (2018-19). We present
21
22 10 five case studies of social care and integrated services in which social workers are integral team
23
24 11 members. Twenty-one individuals participated in interviews; this included service managers
25
26 12 and practitioners with social work backgrounds, and other professionals, including nurses and
27
28 13 occupational therapists. Specific practices contributing to innovative service delivery included:
29
30 14 the strong demonstration of social work values influencing the practice of multidisciplinary
31
32 15 teams; positive risk management; importance of timing and ensuring continuity of
33
34 16 relationships; and, the proactive application of legal knowledge to promote older people's
35
36 17 rights. Whilst some of these features can be seen as returning to the 'heart' of social work, we
37
38 18 argue that they are promising in forging new paths for social work with older people that turn
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40 19 away from more managerialist and procedurally driven approaches.
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21 **KEYWORDS:** ageing; older adults; social care; innovation; practice; social work.

23 **INTRODUCTION**

24 The United Kingdom (UK), like other European nations, is an ageing society with a growing
25 number of community-dwelling older people with complex needs facing situations

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1 characterised by co-morbid health conditions, loss, transition and uncertainty (Ray *et al.*,
2 2015). There is also evidence of growing inequality between older people, of rising care
3 needs, reduced public sector spending and greater demands on family carers (Humphries *et*
4 *al.*, 2016). The current policy emphasis in adult social care in England is on promoting
5 independence and community-based living, preventing or delaying the need for more
6 intensive support, and providing personalised support for older people with complex and
7 changing needs (Author's own XXX). Arguably, it is precisely this set of intersecting issues
8 that social workers are equipped to effectively manage (Romeo, 2017). **However, we have**
9 **little evidence available on how social workers identify and meet the complex needs of older**
10 **service users and the impact of their practice on improving their lives.**

11
12 In this paper we present findings from a preliminary study into contemporary social work
13 practice with older adults in England (2018-19), led by a group of gerontological social work
14 academics exploring the role, nature and effectiveness of social work with older people.
15 Using the notion of innovation as a cornerstone, the study focused on case studies of
16 'promising and innovative' practice. Two objectives were to: 1) start to develop an evidence
17 base of promising and innovative practice in social work with older people; and 2) explore
18 the range of settings in which social work with older people is practiced, including the roles
19 and tasks involved. We adopted the term 'promising' to describe those practices with
20 potential to be learnt from, adapted and applied to other contexts. We report four themes that
21 highlight the distinct contribution of social workers to services that self-identify as promising
22 and innovative while bringing attention to tensions associated with and opportunities for
23 collaborative working with older people and their families and with other professionals in
24 multidisciplinary teams. These themes underline the continuing relevance of core social work
25 knowledge, skills and values. The 2018 launch of a Professional Capabilities Statement for

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1
2
3 1 Social Work with Older People by the British Association of Social Workers (BASW) marks
4
5 2 a renewed energy in raising the profile of gerontological social work. This is an optimal time,
6
7 3 therefore, to examine contemporary practice with older adults and their families, and to build
8
9 4 evidence of its professional potential.
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15 6 In 2018 there were 17,000 social workers employed in local authority adult care teams in
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17 7 England (Skills for Care, 2019a), but we have no idea how many of these work with older
18
19 8 people. At the same time, there are many multidisciplinary teams operating in social care
20
21 9 departments in local authorities, but little data on the numbers of social workers within these.
22
23

24 10 Social workers also practice in hospital settings, a long-established sphere of practice in the
25
26 11 UK that heavily involves multidisciplinary working to support older people (Hennan and
27
28 12 Birrell, 2018). In these settings, the value of social workers' contribution has not been
29
30 13 adequately demonstrated (Steils *et al.*, 2020). Multidisciplinary working with medical and
31
32 14 healthcare professionals and the institutional pressures of patient discharge are two
33
34 15 challenges identified by hospital social workers that can hinder patient advocacy (Hennan
35
36 16 and Birrell, 2018).
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42 18 Historically, social work with older people has been viewed as lacking therapeutic potential
43
44 19 and status in comparison with other practice fields (Ray *et al.*, 2015; Carey, 2016). In 1976,
45
46 20 Brearley argued that 'by reasons of pressure of demand and economic necessity social
47
48 21 workers tend to deal with older people in a short-term, problem-solving perspective' (p. 444)
49
50 22 and that a much wider range of skills and knowledge is needed. Since then, key authors in
51
52 23 gerontological social work have raised similar concerns. Concerns include the inadequacies
53
54 24 of the care management model introduced in England and Wales in the 1990s and arguments
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56 25 that this model has failed to deliver adequate resourcing of social work with older people
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1 while instead retaining a primary focus on gatekeeping resources (Phillips, 1994; Lymbery *et*
2 *al.*, 2007). In a similar vein, McDonald (2010) has argued that routinised, bureaucratic
3 models of practice with older people are increasingly inadequate for the complex world in
4 which people age. Payne (2010) contends that social workers need a dual focus on individual
5 (including physical) and social aspects of ageing. Part of the social work role is to support
6 older adults to achieve, or retain, equal societal participation in recognition of ageing as a
7 social process that impacts on relationships with family and community. Others have argued
8 that this field of practice requires a community-based, community development orientation to
9 effectively address social problems associated with ageing that are common to many
10 (Lymbery *et al.*, 2007). In relation to social work knowledge and skills, knowledge of
11 biological aspects of ageing is crucial (Fahey, 1994) while counselling skills are an essential
12 skillset when supporting older people experiencing crisis situations (Duffy & Healy, 2011).

13
14 In 2016 Carey maintained that contemporary social work practice with older people
15 continues to hold lesser importance than other specialist spheres, although, paradoxically, it
16 requires a high skill level because of the imperative to manage complexity. There is,
17 therefore, a pressing need to develop understanding of the complexity of older service users'
18 needs and the practice innovations that can benefit them.

SEEKING INNOVATION IN A PERIOD OF AUSTERITY

21 Within policy studies, Torfing *et al.* (2020) situate innovation as 'a step-change that disrupts
22 the common wisdom and established practice in a particular context' (p. 7). It encapsulates
23 new ideas that move practice beyond established ways of working and reaches further than
24 improving current systems and processes. Innovative social work practice has been presented
25 by national government as a solution to meeting needs in a time of austerity (Brown, 2015)

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1 and as an approach to facilitating the delivery of personalised services (Brookes *et al.*, 2015).

2 Brown (2015) builds on the definition set out by Moore *et al.* (1997), which we adopted for
3 the purpose of the current study:

4 “Those changes worth recognising as innovation should be globally (or at
5 least locally) new to the organisation, be large enough, general enough and
6 durable enough to appreciably affect the operations or character of the
7 organisation” (p. 276).

8
9 Innovative practice can manifest in multiple ways, including the transformation of a process
10 or service, or the new configuration of existing teams and services (Brown, 2015).

11
12 Recent policy priorities for social work with adults have emerged during a period of severe
13 financial restraint and reduction in funding to England’s social care services, implemented
14 under austerity measures by the former coalition and current national governments between
15 2010 to 2018 (Grootegoed and Smith, 2018). Local authorities (the main provider of UK
16 social work services) have experienced a faster rate of financial cuts than other areas of
17 government spending, leading to reduction of services (Hastings *et al.*, 2015). Since 2010
18 central government grants to local governments have reduced by 49.1%: overall real terms
19 expenditure on adult social care has dropped from £15.8 billion in 2010-11 to £14.9 billion in
20 2016-17 (House of Commons, 2018). The inadequacy of resources and funding is arguably a
21 barrier to meaningful and lasting service innovation. This is counter to the national
22 government’s policy mantra on innovation as a key solution to meeting need in times of
23 austerity, as evidenced by funding initiatives seeking to stimulate innovative approaches to
24 social care workforce development (Skills for Care, 2019b). Policy emphasis given to
25 innovation is located within a neoliberal policy environment and a market-led economy in
26 which individual responsibility, autonomy and consumerism are prioritised over collective
27 responsibility and universal welfare provision (Joy and Shields, 2018). This has led to a form

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1 of 'lean citizenship' in social policy where 'both states and citizens are expected to give
2 priority to the values of individualism, self-reliance and the market above all else' (Joy and
3 Shields, 2018, p. 688). In the current study, we sought to gain a deeper understanding of the
4 social work role within this policy context.

6 DESIGN AND METHODS

7 A cross-sectional, case study approach was selected as the most appropriate methodology for
8 addressing our objectives. The key units of analysis were established health and social care
9 services in England in which social workers were employed and were key contributors to
10 service provision for older adults. A case study approach was well-suited for our focus on
11 generating an in-depth understanding of the *how* and *why* of social work roles and practice
12 within each site and the distinctiveness of each service (Yin, 2018). An advisory group met
13 twice and included representatives of XXX group, Research in Practice for Adults, BASW,
14 two experienced social workers from local social care teams, and an older representative
15 from the Host University's Service User Forum. Ethical approval was obtained from the
16 XXX Research Ethics Committee.

17
18 Potential case study sites were identified through two routes: First, a rapid review of grey and
19 peer-reviewed literature published between 2013 to 2018 (just prior to the Care Act 2014 and
20 up to the start of the study) on innovative examples of social work practice with older adults
21 in England. This timeframe was selected to capture recent and ongoing innovative practice in
22 parallel with the introduction and implementation of the Care Act 2014. Second, we drew on
23 written feedback gathered during a 2016 workshop in which members of XXX group
24 invited social workers to complete a brief questionnaire about their current practice with
25 older people. Participating sites were purposively selected with the aim of including different

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1 types of: needs (for example, dementia, complex healthcare needs); contexts (for example,
2 community-based adults' teams, integrated teams/services); geographical locations (urban/
3 rural); and, approaches to service delivery. It should be noted that this research was small-
4 scale and preliminary, and we were therefore not in a position to cover the entire range of
5 social work practice with older people, for example there was no specific focus on mental
6 health or carers. Due to the short timeframe (eight months), the study was restricted to five
7 case studies – these are summarised in Table 1.

8
9 [insert Table 1 about here]
10

11 The relevant service manager from each site was contacted to request their involvement, to
12 obtain access to key documents and to invite team members to participate. While all of the
13 selected sites were multidisciplinary, the professional backgrounds of the interviewees did
14 not reflect this perfectly: two-thirds (15) had a social work background. The other six
15 participants had backgrounds in nursing (2), occupational therapy (2), counselling (1) and
16 social care (1). As this was a preliminary study, this was not necessarily a problem, but it is
17 an important consideration for subsequent research. It also limits the inferences we can make
18 from the dataset. Participants' number of years of post-qualification experience in their
19 professional role varied from 2.5 to 20+ years. Documents yielded valuable data on wider,
20 organisational perspectives and processes of change; these included discussion papers,
21 independent evaluation reports, and service descriptions and presentations.

22
23 Consent forms and information sheets were provided to participants ahead of interviews.
24 Confidentiality was assured for each site except in circumstances where safeguarding issues
25 were raised. It was important to protect the identity of the services as there were a small

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1 number with distinctive features. Interviews were conducted at each site by the same
2 researcher. These were semi-structured in format allowing freedom for participants to
3 provide detailed information and to identify any aspects of the service they considered
4 important while ensuring the interviews retained focus. Three interview schedules (for social
5 workers, other professionals in multidisciplinary teams and team managers) were developed
6 in consultation with the advisory group, based on issues and themes identified in the initial
7 rapid review. Topics included role within the service; identified outcomes of the service (and
8 sources of evidence in support); what aspects they considered to be innovative and
9 promising; and, examples and barriers to implementation. Interviews ran between 30 to 72
10 minutes; these were recorded and transcribed.

11
12 Thematic data analysis was conducted by three members of the research team. All transcripts
13 were read by the Senior Researcher who identified initial clusters of data. To uphold
14 principles of qualitative rigour, two other members read a selection of transcripts
15 subsequently (10 each) to develop the analysis and confirm/question the initial reading. The
16 analysis of transcripts adhered closely to the six phases outlined by Braun and Clarke (2006),
17 moving from initial reading and coding data line-by-line to consolidation and naming of
18 recurring themes across transcripts and case sites. We commenced with initial coding within
19 each case study and identifying selective codes. Once selective codes had been identified
20 these were compared across case studies to identify overarching themes and sub-themes, and
21 outlying themes were noted. Issues and trends noted in the documents provided by each site
22 were compared with themes generated from corresponding transcripts, noting and more
23 closely examining areas of convergence and divergence. Emergent themes were presented to
24 the advisory group for discussion with feedback helping to refine core themes.

25

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1 Four core themes are presented below. Across these, some participants refer to specific
2 evidence bases to strengthen their claims of positive change and outcomes for service users;
3 however, the evidence base identified overall was limited. Two services had participated in
4 external evaluations – Site C in a pilot evaluation collecting primarily qualitative data and
5 Site B in a programme evaluation of which this service was one of numerous externally-
6 funded sites across England. For the latter site the evaluation report had indicated positive
7 outcomes including the reduction of demand on hospital services. Participants from other
8 sites referred to internally gathered data through service user feedback (qualitative comments;
9 performance ratings) or performance indicators such as reductions in service demand as a
10 basis for illustrating positive changes.

11

FINDINGS*1. Importance of timing: prevention and early intervention.*

14 All sites had a chief focus on prevention in line with Section 2 of the Care Act 2014
15 ('preventing needs for care and support'). Prevention was conceptualised in different ways,
16 according to the particular opportunities and constraints of each service, however a common
17 thread was the importance of early and timely support. Sites B and E aimed to avert
18 inappropriate hospital admission and the emphasis was on rapid responses and ease of access
19 to the service (for example, through a single point of entry). In Site B participants' accounts
20 suggest that there is value in having a social worker present alongside paramedics at the point
21 of first response to an older person in crisis. Seeing the older person in their home
22 environment enabled immediate assessment with the possibility of developing solutions that
23 prevent hospital admission:

24 I think we are innovative in the fact that we're trying to get to people right at
25 the source. We're getting people right at the point of crisis. I think there has
26 always been lots of focus on GP surgeries and co-location with them so

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3 1 actually to work directly with the ambulance service at that point of crisis is
4 2 quite different. (PB1, social worker)
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8 4 In site A the focus was on preventing hospital readmission through better services within the
9
10 5 community. The speed with which older people were seen and the ability to avoid admission
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12 6 altogether or reduce in-patient stays was reported by the manager as key to the prevention of
13
14 7 'pyjama paralysis' (colloquial term to describe muscle wastage from excessive periods of
15
16 8 bedrest). Sometimes the rapid return of an older service user from hospital to their home
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18 9 provoked anxiety for family members:
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23 10 They're frightened, the family. We might say, "But actually your mum still
24 11 needs to live. She still needs to go home. She still needs to go back to that
25 12 room where she did fall, where she did spend time, where it hasn't quite
26 13 worked out." We're looking at it with our head and the family have got all
27 14 those conflicting [emotions], their heart, their fear, their loss (PA1, service
28 15 manager/ social worker).
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32
33 17 The above quote encapsulates the complexity of supporting older people and staying centred
34
35 18 on their wishes, while also managing family expectations and anxieties. In site C, early
36
37 19 intervention was emphasised through family group conferencing (FGC) to avoid the
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39 20 deterioration of family relationships and to improve families' ability to cope with minimal
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41 21 professional interventions. Team members argued that 'the earlier it's introduced, the better
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43 22 outcomes you have'. According to participants 80% of service users reported they were more
44
45 23 in control and better able to cope.
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51 25 The emphasis on prevention did not preclude continuity of support, which was described as a
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53 26 shared goal between different professional groups in all sites. On the contrary, in some
54
55 27 settings it was important for preventing potential future problems. For example, in site E each
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1 service user had a named contact person, which was regarded as especially important for
2 continuity in the context of dementia care:

3 ... once we identify and work with somebody with dementia, we stay with
4 them for their journey. We don't disengage the service. ...because of the
5 cognitive decline they may be experiencing that's really important that we
6 establish that relationship ... (PE3, social worker).

7
8 Site E shared some of the user feedback gathered through their Quality Account reports that
9 echoed the importance of continuity to enhance a sense of belonging: 'This quality of staff is
10 really admirable. This gives a sense of belongingness, that we are not just another number on
11 a register but a living person (with dementia)'.
12

13 *2. Keeping focus on older people's perspectives: risk positive and strengths-based*
14 *approaches.*

15 Enabling the perspectives of older people to be heard and valued was identified as a distinct
16 role across sites. Social workers in every site stressed the importance of respect for older
17 people's wishes and autonomy over decision-making, especially in circumstances where an
18 individual has impaired mental capacity. From Site C where the FGC approach was applied
19 PC1 explained how their approach allowed the older person's voice to emerge 'unfiltered'
20 and 'unsanitised', giving the social worker a clear understanding of their thoughts and
21 intentions. In site B, prior to the development of its early intervention team, it had been
22 normal practice to take an older person direct to hospital if they had a fall - practice had
23 tended to be risk-averse and inclined towards standardised systems of care. However, the
24 team in this site had succeeded in changing this practice and enabling older people to remain
25 at home. One social worker (PB2) working alongside paramedics and occupational therapists
26 (OTs) described how their initial response was to first determine the wishes of the person

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1 they were working with. This was corroborated by their manager who argued that social
2 workers in the team had brought a 'risk-positive' approach to multidisciplinary working:

3 Just being challenging and just really risk-positive, and really listening to
4 people's wishes as well. ... I think the social work staff are really good at
5 that, about thinking what people want. It has resulted in people dying, but
6 they've died peacefully at home and that's their wish. (PB3, manager,
7 occupational therapist)

8
9 'Risk-positive' captures practitioners' attempts to support individuals to pursue preferred
10 courses of action that would be perceived as potentially 'risky' with adverse consequences.

11 While participants reported some conflict with paramedics on approaches to supporting older
12 patients, within this team paramedics had similarly adopted a more patient-led position. The
13 adoption of this approach needs to be situated in a wider context where there may be a
14 number of push-and-pull factors influencing shifts in the practice of other professionals. For
15 example, NHS England (2015) guidance for ambulance services, inclusive of paramedics,
16 emphasises 'see and treat' responses at patient's homes rather than admitting patients to
17 hospital. The above manager acknowledged a risk positive position was difficult to maintain
18 in crisis situations, particularly when the risk to life was high, such as patients showing
19 symptoms of septicemia.

20
21 A strengths-based approach was identified across participating services as a core dimension
22 to social work practice and the remit of services, a perspective that is congruent with that of
23 recently published guidance from the Department of Health and Social Care (Baron *et al.*,
24 2019). All the teams in our study had adopted this approach, which involved starting with
25 what the service user was able to achieve and identifying ways in which they could be
26 supported to maximise their independence in an uncertain future. There were also tensions
27 associated with adopting this approach. For example, participants referred to the tension
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3 1 between, on the one hand, its imposition by management as a 'cost-saving' measure and, on
4
5 2 the other, its promotion by team members as a means to improve outcomes for service users.
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10 4 *3. Supporting older people's statutory rights in multidisciplinary working.*

11
12 5 Participants across all sites maintained that a key aspect of the social work role was to
13
14 6 support the human rights of older people by ensuring that their autonomy was upheld. This
15
16 7 was particularly challenging in decision-making when a service user had a diagnosis of
17
18 8 dementia and other professionals and family members held strong views on care planning. In
19
20 9 sites A and D, the chief focus was on discharge from hospital and transfers of care, a sphere
21
22 10 of practice that necessitates effective multidisciplinary teamwork. In site A, according to
23
24 11 participants, a strong team ethos had developed, in which social workers made an important
25
26 12 contribution through their knowledge of older people's rights under the law which other team
27
28 13 members had adopted over time.
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35 15 According to participants, older people's rights were not always at the forefront of decision-
36
37 16 making by other social care professionals. For example, according to PD2, it was difficult at
38
39 17 times to convince care home managers that it was unlawful to take in an older person with
40
41 18 dementia without their consent or an assessment of their mental capacity. Nevertheless,
42
43 19 participants' accounts suggest that social workers' knowledge of statutory frameworks (for
44
45 20 example, Human Rights Act 1998; Mental Capacity Act 2005) and relevant case law, as well
46
47 21 as confidence in asserting their position with other professionals, had helped influence the
48
49 22 development of multidisciplinary teamwork. Legal knowledge had been 'an absolute
50
51 23 cornerstone' in this development:
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57 24 And watching practitioners get into the intricacies of that, and being able to
58 25 state case law, and being able to really thrash that stuff out... As a manager
59
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1
2
3 1 it gives me an enormous sense of pride, it really does. (PD1, senior social
4 2 worker)
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7 3

8 4 An OT from the same service, commented on how working with social workers had in turn
9
10 5 expanded their understanding of safeguarding processes and principles:
11
12

13 6 ... I think social workers don't necessarily realise how well-skilled they are
14 7 in that [safeguarding] and they are so well-skilled in all of their- all the
15 8 legalities that go around it and the processes and it is complex and it is-
16 9 there's so much responsibility in safeguarding and my social work colleagues
17 10 are so confident with it (PB1).
18
19

20 11
21
22 12 An important point raised by participants working in multidisciplinary teams
23
24 13 concerned mutual learning. Participating social workers' accounts suggest they
25
26 14 accepted the need to expand their knowledge of health conditions while they brought
27
28 15 to the team a perspective on understanding and responding to the *personal experience*
29
30 16 of illness and healthcare. They also contributed their knowledge of, for example,
31
32 17 safeguarding and human rights. In all teams, the view was that professional groups
33
34 18 should retain their distinctive identities and specialist skills but also learn from each
35
36 19 other:
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41 20 I think that medical and social coincide with each other now. Even though
42 21 obviously we will never know medical things ourselves, we're still aware
43 22 around medication and what we need to know. ... the way that we try and
44 23 enhance capacity and maximise it, I think medical professionals could do
45 24 with having more knowledge around that. (PA3, social worker)
46
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48 25

49
50 26 Participants in site D explained that they had sometimes experienced difficulties in being
51
52 27 accepted in the hospital environment but stressed the importance of being open to sharing
53
54 28 knowledge and unapologetic about social work principles and values. Here, too, there was
55
56 29 recognition of the equal importance of social workers acquiring medical knowledge and
57
58 30 learning from other professionals around them. This was evident in the context of learning
59
60

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1 about the physiological dimensions of ageing, the experience of health problems and the
2 impact of these on older people's lives.

4 *4. Obstacles to change and innovative practice*

5 Obstacles to and challenges with delivering innovative approaches across services were
6 identified. For site C that deployed the FGC approach, mistrust and lack of understanding
7 about the FGC process from family members and other social workers outside the agency
8 were identified obstacles. Unique to hospital settings, the following organisational barriers
9 were highlighted: operating across different IT systems to healthcare staff; services being
10 'recommissioned' and consequently diminished in size; medical staff not considering
11 patients' needs post-discharge; and, the broader environmental challenge of working within
12 professional hierarchies between medical and other staff.

13 .. the hospital can be quite a hierarchical kind of place where what the doctor
14 or consultant says goes. It, kind of, seemed like the patient voice had got lost
15 a little bit. I think we've brought in a lot more of what the person wants and
16 things like that... (PA5, social worker)

17
18 Organisational barriers identified across other sites included excessive levels of bureaucracy
19 (for example, too much emphasis on quantitative outcomes in service delivery) and
20 administrative forms that were perceived as limiting scope for innovative service delivery.
21 Resourcing was flagged as a common concern at agency level (for example, not having
22 sufficient funding for services to expand and increase availability) and at a regional level (for
23 example, lack of community-based resources for referral to rural areas). Not all participants
24 within the same site agreed on challenges in service delivery and resourcing – in one site a
25 social worker identified the ratio of team members to service users as low while the service
26 manager (nursing background) considered this to be relatively high. However, within this site
27 social workers also stressed the autonomy they had over deciding how long to work with

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1 service users. Only two participants mentioned the impact of austerity in the context of
2 current financial pressures on local authorities and the ways in which this constrains support
3 offered to service users and carers.

DISCUSSION

4
5 In this preliminary study we sought to generate new evidence about innovative examples of
6 social work with older people across different types of services and by doing so strengthen
7 understanding of contemporary practice with older people. Our findings are restricted to
8 mostly the views of social workers and their managers; however, the findings indicate some
9 valuable insights into the perceived contribution and influence of social workers within
10 participating sites and their working relationships in multidisciplinary teams. Across all sites,
11 social workers' contributions are made visible through the application of specialist
12 knowledge, skills and values. Social workers introduced new perspectives that, according to
13 social workers and their managers, had a fundamental impact on the practice of others and on
14 decisions relating to care and support for service users. It is the perceived distinctiveness of
15 the social work role in all sites that holds the greatest promise, particularly in the context of
16 multidisciplinary team functioning. Torfing *et al.* (2020) maintain that collaboration can
17 facilitate innovation – collaboration is defined as interdependent but autonomous actors
18 working together. Within our study, collaboration between different professionals was
19 fundamental to perceived successes with inter-professional learning emphasised across sites.

20
21
22 Two overlapping features in the findings were first, social workers attention to promoting
23 human rights and second, the emphasis given to the importance of robust legal literacy for
24 supporting service user autonomy, rights and wishes. Less surprising was the focus on
25 strengths-based practice, given current national guidance on these practice approaches (Baron

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1
2
3 1 *et al.*, 2019). BASW's (2018) capabilities statement stresses the importance of 'maintaining
4
5 2 optimism' when working with older adults and 'challenging limited assumptions' about their
6
7 3 lives – two principles that reverberate with participants' accounts of maintaining a risk
8
9 4 positive and strengths-based stance. A renewed emphasis on strengths-based practice in adult
10
11 5 social care chimes well with gerontological social work, particularly within the context of
12
13 6 counter-acting ageist attitudes and enhancing recognition of older people's dignity, active
14
15 7 citizenship and equal worth (Payne, 2010; Author's own, XXX). However, as touched on by
16
17 8 participants, some caution is needed with fully embracing this approach. Policy priorities
18
19 9 may be cost-led, especially following the recent period of austerity. Accordingly, the renewed
20
21 10 interest in this approach may signal a shift from state responsibility for meeting older
22
23 11 citizens' care and support needs to individual responsibility and accountability – what Gray
24
25 12 (2011) describes as 'the neoliberal co-optation of strengths-based concepts' (p. 8).
26
27 13 Organisational barriers identified with regards to excessive bureaucracy and service
28
29 14 recommissioning signal some of the continued inadequacies earlier noted by McDonald
30
31 15 (2010) as constraining more creative practice with older people.
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40 17 It is within 'innovative' work settings that social work values (promoting human rights) and
41
42 18 skills (using the law and legal precedent to argue for the protection of user rights) are made
43
44 19 visible and reportedly valued by other professionals. The centrality of the law to practice and
45
46 20 the importance of developing skills in legal literacy has been well-established in UK social
47
48 21 work, and medical, education. Social work students report a lack of confidence in
49
50 22 understanding and applying legal rules (Preston-Shoot and McKimm, 2013). In contrast,
51
52 23 social workers in our study conveyed confidence in applying legal principles for the purpose
53
54 24 of enhancing recognition of older people's rights; this confidence was noted by other
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56 25 professionals working with social workers.
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5 2 Social workers and their managers shared accounts of using their legal knowledge to help
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8 3 shift other professionals' perceptions on protecting older service users. This is fundamentally
9
10 4 important in the context of joint working between healthcare and social work professionals
11
12 5 where the majority of intervention with older people often falls at crisis points; these are
13
14 6 critical points of intervention in which dominant notions of vulnerability and protection can
15
16 7 overshadow more enabling approaches (Bornat and Bytheway, 2010). A key question for
17
18 8 future research is whether these reported shifts translate into improved outcomes for service
19
20 9 users. This finding resonates with emerging learning from the Named Social Worker Pilot for
21
22 10 people with learning disabilities in England – like the services presented in our study, there is
23
24 11 movement within pilot sites to practice outside the boundaries of the case management model
25
26 12 and to focus more on relational practice (James, Morgan and Mitchell, 2018). Within this
27
28 13 pilot social workers are positioned as human rights experts (James, Morgan and Mitchell,
29
30 14 2018) – a recognition shared across our participants' professional roles too. There is scope for
31
32 15 mutual learning between the services represented here and the pilot sites identified in the
33
34 16 above study.
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42 18 Positive risk taking was another feature of the findings - enabling older people to decide
43
44 19 where to live *after* they returned home rather than *while* they were in hospital. The notion of
45
46 20 positive risk-taking is grounded in a professional desire to measure risks in a way that
47
48 21 balances the benefits gained from risk taking against potential harms or negative impacts. In
49
50 22 the context of dementia care, this perspective helps diminish more pervasive perspectives of
51
52 23 people with dementia having to be continually protected from risks (Morgan and Andrews,
53
54 24 2016). Fenton and Kelly (2017) argue that social workers experience ethical stress when
55
56 25 working from risk averse positions driven by their employers that compromise their
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1 professional value base. This partly stems from the technical-bureaucratic model of
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6 2 managerialism adopted by contemporary social care agencies where emphasis is given to
7
8 3 procedural working over more creative or critically reflective approaches (Fenton and Kelly,
9
10 4 2017). In our study social workers are supported and enabled to move away from a risk-
11
12 5 averse position and to adopt a more risk positive approach. The supportive and enabling
13
14 6 leadership they receive, at least within their immediate team, may help counteract ethical
15
16 7 stress and foster more user-led approaches. Our findings suggest that social workers are not
17
18 8 alone in adopting this position as evident in the examples of multidisciplinary working with
19
20 9 paramedics and OTs. This position is not solely a social work domain, but the findings
21
22 10 suggest that social workers have played an instrumental role in promoting this approach.
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28 12 Another noteworthy dimension of the findings was the importance of timing and continuity–
29
30 13 the provision of a rapid response as a means of effective early intervention and providing
31
32 14 consistent ‘points of care’. This finding speaks to the pivotal importance of relationships in
33
34 15 care delivery for older people and the critical importance of continuity from professionals
35
36 16 and paid carers in maintaining mental health and wellbeing, providing security, and meeting
37
38 17 psychological and emotional needs (Tanner, 2010). Social workers are often depicted as
39
40 18 time-poor, especially so in hospital settings where social workers have restricted time for
41
42 19 relationship-based, therapeutic work (Hennan and Birrell, 2019). Duffy and Healy (2011)
43
44 20 argue that therapeutic, collaborative relationships are essential to maintain with older people
45
46 21 in hospital settings where temporary impasses with service users, their families and other
47
48 22 professionals are a regular occurrence. While indicative only, findings from this study
49
50 23 reinforce the dual significance of ensuring practitioners have ample, protected time to build
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52 24 and sustain collaborative relationships and the organisational agility to respond at crisis point.
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1 This study also provides insights into the value to social work practice of understanding the
2 impact of physiological changes in later life. Participating social workers conveyed
3 confidence in their own professional knowledge and skills alongside a commitment to
4 developing their knowledge of age-related physiological changes and associated medical
5 conditions. This resonates with earlier calls for social work knowledge to include biological
6 aspects of ageing (Fahey, 1994). BASW's (2018) capabilities statement reinforces the need
7 for social workers to develop detailed knowledge of age-related health conditions in parallel
8 with wider social and cultural considerations tied to the complexity of ageing. Within broader
9 gerontological scholarship complex health conditions such as frailty and dementia are not
10 simply 'bio-medical' states but represent lived experiences and psychological journeys that
11 challenge the older person's sense of self, identity and agency (Grenier, 2006; Tanner, 2010;
12 Milne, 2020). Enhancing learning about health conditions and complexity in later life from a
13 biopsychosocial approach is an imperative for social work education and has implications for
14 extending pre-qualifying curriculums on ageing, health and wellbeing. This also
15 complements Payne's (2010) appeal for 'citizenship social work' to tend to both the
16 individual and social aspects of ageing.

17

18 CONCLUDING COMMENTS

19 While preliminary and small-scale in design, this research is significant in making visible key
20 features of social work with older people that social workers, managers and other colleagues
21 see as defining promising, as well as innovative, practice. We have identified distinctive
22 values, skills and approaches that social workers use to address the complex needs of older
23 people and support their decision-making and, from the perspectives of social workers and
24 their managers, the distinct contribution they make to multidisciplinary teams. This includes:
25 positive risk management; the proactive application of legal knowledge to promote older

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1 people's rights and wishes; and an openness to mutual learning and new ways of working.
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6 2 Some of these practice features can be seen as returning to the 'heart' of social work, as also
7
8 3 evident in discussions of relational, strengths-based practice and providing continuity in
9
10 4 support. In the context of this study, these perceived contributions hold the promise of
11
12 5 forging new paths for social work with older people beyond more managerialist-driven
13
14 6 approaches to meeting service demand.
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17 7

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19 8 Our findings are generated from a small dataset and are indicative and non-representative.
20
21 9 Findings are based on retrospective practice accounts and do not capture 'live' observations –
22
23 10 this is a future direction for research where ethnographic methods would be invaluable. In the
24
25 11 main we have not taken into account the views of healthcare and medical professionals –
26
27 12 these professionals will also have invaluable insights into the social work role and in
28
29 13 highlighting where practice priorities, skills and principles may overlap, diverge or conflict.
30
31 14 Equally service users and their families were not interviewed to give their perspective on the
32
33 15 innovative approaches applied across teams. This is a critical dimension for a future follow-
34
35 16 on study along with the importance of ascertaining the outcomes of social work intervention
36
37 17 from a stronger evidence base.
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1 Table 1.

2 Summary of participating services and participants' professional background.

Site	Location	Team setting	Service description	Number of interviews and participants' professional background
A	City (>200 000 population)	Hospital.	Hospital-to-home team. Enabling older people to return home rapidly.	n= 6. Service managers (nursing and social work background); social workers (SW); senior SW; community care worker.
B	Rural county	Community-based local authority (LA) team.	Early intervention project implementing a preventive model of health and social care for older people with long-term conditions.	n=3. Occupational therapists; SW.*
C	Major city (>1 million population)	LA team.	Family group conferencing. Works with older people and their families to build relationships and to improve planning and support.	n=3. Senior SW; counsellor; service manager (social work background).
D	City (<100 000 population)	Hospital.	Integrated discharge team. Multidisciplinary approach to addressing delayed transfers of care.	n=4. SWs; service manager (social work background)
E	City (>200 000 population)	Community-based.	Dementia specialist support team for people with dementia and their families.	n=5. SWs; service manager (nursing background).

3
4 * Reflects the small-scale size of the team.